

# **County Council**

**1 November 2011**

## **Agenda**

## **Declarations of Interest**

This note briefly summarises the position on interests which you must declare at the meeting. Please refer to the Members' Code of Conduct in Part 9.1 of the Constitution for a fuller description.

### **The duty to declare ...**

You must always declare any "personal interest" in a matter under consideration, i.e. where the matter affects (either positively or negatively):

- (i) any of the financial and other interests which you are required to notify for inclusion in the statutory Register of Members' Interests; or
- (ii) your own well-being or financial position or that of any member of your family or any person with whom you have a close association more than it would affect other people in the County.

### **Whose interests are included ...**

"Member of your family" in (ii) above includes spouses and partners and other relatives' spouses and partners, and extends to the employment and investment interests of relatives and friends and their involvement in other bodies of various descriptions. For a full list of what "relative" covers, please see the Code of Conduct.

### **When and what to declare ...**

The best time to make any declaration is under the agenda item "Declarations of Interest". Under the Code you must declare not later than at the start of the item concerned or (if different) as soon as the interest "becomes apparent".

In making a declaration you must state the nature of the interest.

### **Taking part if you have an interest ...**

Having made a declaration you may still take part in the debate and vote on the matter unless your personal interest is also a "prejudicial" interest.

### **"Prejudicial" interests ...**

A prejudicial interest is one which a member of the public knowing the relevant facts would think so significant as to be likely to affect your judgment of the public interest.

### **What to do if your interest is prejudicial ...**

If you have a prejudicial interest in any matter under consideration, you may remain in the room but only for the purpose of making representations, answering questions or giving evidence relating to the matter under consideration, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

### **Exceptions ...**

There are a few circumstances where you may regard yourself as not having a prejudicial interest or may participate even though you may have one. These, together with other rules about participation in the case of a prejudicial interest, are set out in paragraphs 10 – 12 of the Code.

### **Seeking Advice ...**

It is your responsibility to decide whether any of these provisions apply to you in particular circumstances, but you may wish to seek the advice of the Monitoring Officer before the meeting.

**If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, but please give as much notice as possible before the meeting.**

To: **Members of the County Council**

## ***Notice of a Meeting of the County Council***

**Tuesday, 1 November 2011 at 10.00 am**

**County Hall, Oxford OX1 1ND**



Joanna Simons  
Chief Executive

October 2011

**Contact Officer: Sue Whitehead**  
*Tel: (01865) 810262; E-Mail: sue.whitehead@oxfordshire.gov.uk*

In order to comply with the Data Protection Act 1998, notice is given that Items 3, 7 and 10 will be recorded. The purpose of recording proceedings is to provide an *aide-memoire* to assist the clerk of the meeting in the drafting of minutes.

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***Members are asked to sign the attendance book which will be available in the corridor outside the Council Chamber. A list of members present at the meeting will be compiled from this book.***

***The civic party will process into the Council Chamber at 9.58 am.***

***A buffet luncheon will be provided.***

## **AGENDA**

### **1. Minutes (Pages 1 - 26)**

To approve the minutes of the meeting held on 13 September 2011 (**CC1**) and to receive information arising from them.

## **2. Apologies for Absence**

## **3. Declarations of Interest - see guidance note**

Members are reminded that they must declare their interests orally at the meeting and specify (a) the nature of the interest and (b) which items on the agenda are the relevant items. This applies also to items where members have interests by virtue of their membership of a district council in Oxfordshire.

## **4. Official Communications**

## **5. Appointments**

To make any changes to the membership of the Cabinet, scrutiny and other committees on the nomination of political groups.

## **6. Petitions and Public Address**

## **7. Questions with Notice from Members of the Public**

## **8. Community Safety Partnership Strategies (Pages 27 - 80)**

The Crime & Disorder Act 1998 (and subsequent amendments) requires the county council (including Fire and Rescue Services) and statutory Community Safety partners to work in partnership to reduce crime and disorder in their local area.

These partnerships are the four Community Safety Partnerships (CSPs) of Vale of White Horse and South Oxfordshire, Cherwell, Oxford City and West Oxfordshire.

Working together, each CSP is required to produce three year, rolling community safety strategies to tackle crime and disorder. The county council, as one of the responsible authorities, must be represented on the CSPs and must contribute, through its wide range of services, to delivering the strategies and associated action plans. It is also required, along with the other responsible authorities, to agree and publish the strategies.

The 2011-14 three-year rolling Community Safety Strategies aim to address crime, anti-social behaviour and the fear of crime. Priorities reflect national, countywide and local concerns, including issues raised in consultation with local people.

Priorities were also identified following the 2010 Strategic Intelligence Assessment, which replaced the three year community safety audits.

Cabinet considered the Strategies together with a report that included views from Members and the Safer and Stronger Communities Scrutiny Committee in

particular and recommended them to Council for approval.

***Council is RECOMMENDED to approve the Community Safety Strategies for Oxfordshire 2011-14.***

## **9. Report of the Cabinet (Pages 81 - 84)**

Report of the Cabinet meetings on 20 September and 18 October 2011 (CC9)

## **10. Questions with Notice from Members of the Council**

### **MOTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

*WOULD MEMBERS PLEASE NOTE THAT ANY AMENDMENTS TO MOTIONS WITH NOTICE MUST BE PRESENTED TO THE PROPER OFFICER IN WRITING BY 9.00 AM ON THE MONDAY BEFORE THE MEETING*

## **11. Motion From Councillor Liz Brighthouse**

“This Council notes that the Cabinet has agreed to include the current catering and cleaning services provided by Food with Thought and QCS within the scope of a Total Facilities Management Service Contract.

Given that:

1. These services are paid for from the schools Delegated Budgets.
2. Schools have indicated that they support the current service provided by Food with Thought,
3. Food With Thought is forecasting a trading surplus
4. There has been a 5.75% rise in the take up of meals.
5. Currently any profit generated is reinvested in the service

Inclusion of this service in a much larger contract will jeopardise all of this and the other work which has been done this includes, training staff, communicating with parents, the provision of an excellent menu leaflet which goes out and is published in the Oxford Mail and much more.

It is difficult to understand how a commercial organisation and possibly one where share holders or financial holding companies require a profit could provide such a service to our schools and to the children of this county. This Council, therefore, calls on the Cabinet to reconsider its position and to open a dialogue with the schools as to how best these services can be provided.”

## **12. Motion From Councillor Arash Fatemian**

“This Council fully supports ‘Ox Online – The Digital Strategy for Oxfordshire’ and the campaign to get the whole county connected to Broadband as part of Oxfordshire’s Local Broadband Plan.

Council notes:

That digital exclusion correlates closely to social and financial exclusion – those without IT skills find it harder to access education and employment opportunities, and miss out on opportunities to save money by accessing goods and services online.

That 28% of premises (residential and business) in Oxfordshire are in the Ofcom Market 1 area where it is recognised that the market has failed to deliver an adequate broadband service.

That 74,500, or 28% of households are within such areas, as are 33% of Oxfordshire's businesses and 25 % of all employees.

That Race Online 2012 is a national campaign to get everyone online by the end of the Olympic year (hence the 'race'); and

That nearly 10 million people in the UK never access the Internet. The 'Give An Hour' campaign hopes to help this group so that those with IT skills can 'Give an Hour' (gained when the clocks went back on 30th October) to show those without IT skills how to use computers and Internet.

Council resolves:

(a) That, as part of Oxfordshire's Local Broadband Strategy, members are asked to consider signing up as 'Digital Champions' to commit to helping others get online (at [www.raceonline2012.org/giveanhour](http://www.raceonline2012.org/giveanhour)).

(b) That the work, resources and aims of 'Ox Online' continue to be promoted through the County Council's resources, including the website."

### **13. Motion From Councillor Janet Godden**

"This Council reaffirms its conviction that the residents of Oxfordshire are deeply concerned about increasing pressures on adult social care budgets. It is unconvinced by arguments that the comparatively small saving required in the libraries budget can only be met by further cuts to adult social care. Council asks Cabinet to stop associating savings in libraries budgets with further cuts to adult social care; as it seems to be alone in seeing this correlation as inevitable."

### **14. Motion From Councillor Arash Fatemian**

"This Council notes the Westminster Hall Debate on the 6th September during which Tracey Crouch, MP for Chatham and Aylesford, highlighted the support for the appointment of an Older People's Minister within government and the belief that such a post should carry with it a cross-departmental remit to secure improved outcomes for older people across government."

At a time of great national and local change in the way care and services are provided for older people not least through the Transforming Adult Social Care programme and the recommendations of the Dilnot Commission, this council recognises that this provision often sits across different departments and such an appointment could benefit Oxfordshire's older people.

As such, Council asks that the Leader write to all the local MPs, including the Prime Minister, to express its support for the appointment of an Older People's Minister."

## **15. Motion from Councillor Ian Hudspeth**

"The recent survey, carried out by Demos on behalf of the Disabled Charity Scope, ranked Oxfordshire County Council as third-best out of 152 local authorities for how necessary budgetary decisions least impact on direct services for the disabled. The report also sought to highlight areas of good working in Oxfordshire,

In particular:

- The development of a number of Extra Care Housing schemes, accommodation designed with the needs of frailer older people in mind and with varying levels of support and care available on site
- A move towards joint commissioning of care services for adults and children in preparation for closer working with health partners
- A current public consultation process into proposals to outsource some services for people with learning disabilities

Council:

- (a) Notes and welcomes the report and acknowledges that, whilst having to make savings due to the financial mismanagement of the previous Labour Government, it is possible to do so by providing a more efficient service that has the least impact on the users of the service.
- (b) Expresses thanks to the staff within the Children's Services and Adult Social Services Directorates for implementing policy in such a way that it can least impact on direct services for the disabled; and
- (c) Asks that the Cabinet, particularly those responsible for Children, Education & Families and Adult Social Care, continue to try to protect the most vulnerable groups when budget and policy decisions are made going forward."

## **16. Motion From Councillor John Sanders**

"This Council calls on the Cabinet Member for Transport to have charges introduced at the County-Council run Park and Rides at Thornhill and Water Eaton"

## **17. Motion From Councillor Roz Smith**

"This Council supports Barnardo's campaign to cut children free from sexual exploitation and will take the necessary steps with our partners to tackle the risk of this abuse in Oxfordshire."

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### **Pre-Meeting Briefing**

There will be a pre-meeting briefing at County Hall on **Monday 31 October 2011 at 10.15 am** for the Chairman, Vice-Chairman, Group Leaders and Deputy Group Leaders

## OXFORDSHIRE COUNTY COUNCIL

**MINUTES** of the meeting held on Tuesday, 13 September 2011 commencing at 10.00 am and finishing at 3.25 pm.

### **Present:**

Councillor Patrick Greene – in the Chair

Councillors:

Don Seale	Pete Handley	Rodney Rose
Alyas Ahmed	Jenny Hannaby	John Sanders
Alan Armitage	Tony Harbour	Larry Sanders
Marilyn Badcock	Steve Hayward	Dave Sexon
Mike Badcock	Mrs J. Heathcoat	Chip Sherwood
Maurice Billington	Hilary Hibbert-Biles	C.H. Shouler
Norman Bolster	Ian Hudspeth	Dr Peter Skolar
Ann Bonner	Ray Jelf	Roz Smith
Liz Brighouse OBE	Peter Jones	Val Smith
Iain Brown	Lorraine Lindsay-Gale	Richard Stevens
Nick Carter	A.M. Lovatt	Keith Strangwood
Louise Chapman	Sajjad Hussain Malik	Lawrie Stratford
Jim Couchman	Kieron Mallon	John Tanner
Tony Crabbe	Charles Mathew	Alan Thompson
Roy Darke	Keith R. Mitchell CBE	Melinda Tilley
Arash Fatemian	David Nimmo-Smith	David Turner
Jean Fooks	Neil Owen	Nicholas P. Turner
Mrs C. Fulljames	Zoé Patrick	Carol Viney
Anthony Gearing	Susanna Pressel	Michael Waine
John Goddard	Anne Purse	David Wilmshurst
Tim Hallchurch MBE	David Robertson	

*The Council considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and decided as set out below. Except insofar as otherwise specified, the reasons for the decisions are contained in the agenda and reports, copies of which are attached to the signed Minutes.*

### **76/11 MINUTES**

(Agenda Item 1)

**RESOLVED:** (On a motion by Councillor Mitchell, seconded by Councillor Robertson and carried nem con, with 1 abstention) that the Minutes of the meeting of Council held on 14 June 2011 be approved and signed, subject to the following amendment:

Minute 65/11 (Report of the Cabinet), Paragraphs 5,7,10 and 12 the text “to arrange a meeting with” being substituted with “to meet with”.

## **77/11 APOLOGIES FOR ABSENCE**

(Agenda Item 2)

Apologies for absence were received from Councillors Altaf-Khan, Atkins, Belson, Fitzgerald O'Connor, Gibbard, Godden, Harvey, Hutchinson, Lilly, Reynolds and Service.

## **78/11 OFFICIAL COMMUNICATIONS**

(Agenda Item 4)

The Chairman reported as follows:

As Chairman of the Council, Councillor Greene would be supporting the Fire Fighter's Charity, taking part in a number of fundraising events. Following a suggestion by the Chairman, the Fire Fighter's Charity had introduced a 'text to donate' number to allow people a convenient way to donate. A fire fighter display and charity box had also been placed in the reception area at County Hall. The Chairman urged members to join him in supporting this important cause.

The Chairman would be inviting members of the Woodcarvers' Association to a reception to thank them for their generosity in allowing the Chairman to display 3 woodcarving panels celebrating 1000 years of Oxfordshire in County Hall Reception.

The Chairman welcomed the attendance at the ceremony to mark the handover of repatriations of the fallen military personnel to RAF Brize Norton, and the dedication of the new memorial garden of 1 September 2011. He paid respect to Sgt Barry Weston of Royal Marines 42 Commando who was repatriated in Brize Norton last week. He reported that the Chairman, or representative, would be attending all future repatriations.

The Chairman and Vice-Chairman had attended the Open Doors on the 10<sup>th</sup> and 11<sup>th</sup> of September at County Hall. Council thanked Tim Stimpson, Facilities Manager for giving up his weekend to provide tours and organisation for this event.

The Chairman reported that officers were looking at ways to inform Councillors of events that the Chairman attended as formal representative of the Council.

The Chairman reported that a response had been received from the Royal Norwegian Embassy thanking the County Council for its support.

## **79/11 APPOINTMENTS**

(Agenda Item 5)

### **RESOLVED:**

- (i) to appoint Councillor Sarah Hutchinson in place of Councillor Val Smith on Children's Services Scrutiny Committee;
- (ii) Councillor Val Smith in place of Councillor John Sanders on the Oxfordshire Joint Health Overview & Scrutiny Committee;
- (iii) to note the following additions and clarifications (shown in bold below) to the Cabinet Member portfolios indicated to take effect from 26 August 2011:

Cabinet Member for Transport: Strategic transport planning; implementation of schemes for transport; highways; traffic and parking; **flooding - lead local Flood Authority role and engineering/technical matters**; road safety; public passenger transport and access to the countryside.

Cabinet Member for Growth & Infrastructure: Strategic planning within Oxfordshire; minerals strategy; waste management; environmental management; flooding - **Planning Authority/planning policy role**; clean and green; climate change; archaeology; South Oxfordshire District Council liaison and South Oxfordshire Local Strategic Partnership.

## **80/11 PETITIONS AND PUBLIC ADDRESS**

(Agenda Item 6)

The following petitions and public address were received:

### **Petitions**

Mr Alfred Fullah petitioned Council requesting that Oxfordshire County Council replace the zebra crossing on Oxford Hill, Witney with a Toucan crossing (raised crossing controlled by lights).

### **Public Address**

Ms Katherine Wedall, a mother of a child with multiple disabilities spoke in support of Motion 18.

## **81/11 2011/12 - REQUESTS FOR VIREMENTS & CHANGES TO THE ANNUAL TREASURY MANAGEMENT STRATEGY & ANNUAL INVESTMENT STRATEGY**

(Agenda Item 8)

The Council had before them a report by the Assistant Chief Executive & Chief Finance Officer (CC8) which sought approval for temporary virements larger than £0.5m, where they represented a change in policy and all permanent virements that represented a change in policy.

**RESOLVED:** (on a motion by Councillor Couchman, seconded by Councillor Mitchell and carried nem con): to

- (a) approve the virements larger than £0.5m and the associated carry forwards from 2010/11 for Children, Education & Families, Social & Community Services and Environment & Economy as set out in annex 1a and 1b to the report;
- (b) approve the permanent virement of £1.5m from the additional grant funding to the Older People's elements of the Older People and Physical Disabilities Pool as set out in paragraph 5 and 6 to the report;
- (c) note the changes to the Specified and Non-Specified Investment instruments section of the 2011/12 Treasury Management Strategy set out in paragraphs 7 to 9 and Annex 2 to the report.

## **82/11 TREASURY MANAGEMENT 2010/11 OUTTURN**

(Agenda Item 9)

The Council had before them a report by the Assistant Chief Executive & Chief Finance Officer which set out the Treasury Management activity undertaken in the financial year 2010/11.

Councillor Mitchell paid tribute to Sue Scane and her team for the excellent work undertaken in the last financial year.

**RESOLVED:** (on a motion by Councillor Couchman, seconded by Councillor Mitchell and carried unanimously) to:

- (a) to note the Council's Treasury Management Activity in 2010/11;
- (b) thank Sue Scane and the Treasury Management Team for their excellent work.

## **83/11 REPORT OF THE CABINET**

(Agenda Item 10)

The Council had before them the report of the Cabinet Meetings on 21 June and 19 July 2011 (CC10).

In relation to paragraph 6 (Provisional 2010/11 Revenue and Capital Outturn) (Question from Councillor Armitage) Councillor Couchman undertook to ask Councillor Rose to supply a written answer regarding the surplus in the On-Street Parking Account.

In relation to paragraph 9 (Property and Facilities Procurement – Project Review) (Question from Councillor Armitage) Councillor Couchman undertook to supply a written answer detailing the situation regarding retrospective billing for 'Food with Thought'

In relation to paragraphs 16 and 18 (St Christopher's Primary School, Cowley and New Marston Primary School) (Questions from Councillors Malik and Darke) Councillor Tilley undertook to visit the schools.

#### **84/11 PARTNERSHIP WORKING IN OXFORDSHIRE**

(Agenda Item 11)

The Council had before them a report by the Head of Strategy & Communications (CC11) which provided an update on all thematic partnerships and district local strategic partnerships, together with detail on the future role of the Oxfordshire Partnership and the refresh of the Oxfordshire 2030 objectives.

Councillor Chapman paid tribute to the Director for Children, Education & Families, Ms Paine and Jim Leivers for the excellent arrangements in place for the new hubs.

**RESOLVED:** (on a motion by Councillor Mitchell, seconded by Councillor Robertson and carried by 44 votes to 8, with 8 abstentions):

- (a) to note the report;
- (b) that the partnership update reports are discussed annually at Full Council rather than 3 times a year.

#### **85/11 QUESTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

(Agenda Item 12)

14 Questions with notice were asked. Details of the questions and answers and the supplementary questions and answers (where asked) are set out in Annex 1 to the Minutes.

In relation to Question 14, Councillor Fatemian undertook to provide Councillor Larry Sanders with a detailed explanation of the system.

#### **86/11 MOTION FROM COUNCILLOR JEAN FOOKS**

(Agenda Item 13)

There being no mover or seconder this motion was considered dropped in accordance with Council Procedure Rule 15.1.

#### **87/11 MOTION FROM COUNCILLOR RICHARD STEVENS**

(Agenda Item 14)

Councillor Richard Stevens moved and Councillor Pressel seconded the following motion:

"This Council notes with concern that delayed transfers of care in Oxfordshire showed a serious deterioration in July 2011 resulting in 145 people being delayed in Oxfordshire hospital beds when they do not need to be there (according to official Government figures published by the Department for Health).

This Council also notes Cllr Keith Mitchell's admission on 11 August that the Council is "trying to operate a system that is just about bust", and Cllr

Mitchell's view that the Council will need to "secure more funding as we have more elderly people".

This Council calls on Cabinet to:

- (i) consider carefully the outcome of the discussions relating to delayed discharges between representatives of the NHS and the Council at the Adult Services Scrutiny Committee of 6 September;
- (ii) set out the changes it proposes to make to fix a "system that is just about bust"; and
- (iii) explain in detail how the Cabinet intends to "secure more funding" to tackle the problem."

Following debate, the motion was put to the vote and was lost by 43 votes to 18.

#### **88/11 MOTION FROM COUNCILLOR JOHN SANDERS**

(Agenda Item 15)

There being no mover or seconder this motion was considered dropped in accordance with Council Procedure Rule 15.1.

#### **89/11 MOTION FROM COUNCILLOR JOHN TANNER**

(Agenda Item 16)

Councillor Tanner moved and Councillor Larry Sanders seconded the following motion:

"This Council welcomes the high level of recycling at the Redbridge Recycling Centre in Oxford. We recognise the importance of every district in Oxfordshire having a modern recycling centre and we welcome the plans for a new recycling centre at Kidlington. We welcome, as a first step, the decision to allow public access at the weekends to the new Redbridge centre after it is refurbished.

Council therefore resolves to ask Cabinet for:

- (a) a review of the current policy which bans pedestrians from entering the existing Redbridge site
- (b) the provision of an alternative temporary site in, or close to, the south east of Oxford while Redbridge is being modernised
- (c) an extension of the times during the week when the refurbished Redbridge site will be open to the public

We welcome the achievements of the Oxfordshire Waste Partnership in boosting recycling across the County. We underline the County Council's commitment to reduction, reuse and recycling; to creating a low carbon economy; and to encouraging walking and cycling."

Councillor Tanner proposed and Councillor Larry Sanders seconded the following amendment to his motion:

“delete (b) and (c)”

There being no support, the amendment was not allowed.

The substantive motion was then put to the vote and was lost by 40 votes to 18.

## **90/11 MOTION FROM COUNCILLOR ANNE PURSE**

(Agenda Item 17)

Councillor Purse moved and Councillor Fooks seconded the following motion as amended by Councillor Robertson in bold italic:

“This Council notes that:

The establishment of the East-West Rail project from Oxford going east towards Milton Keynes and ultimately Cambridge has long been considered both desirable and practically possible. Although it did not get funded in the last Regional round, there is now a window of opportunity which must be grasped;

The western section of the project is important to our adjoining counties in the South East, and on into the East Midlands, providing a step change in the transport links between a number of important economic clusters, including those in Oxfordshire, that are critical to the economic recovery locally and nationally;

The importance of the project is reflected in its outstanding benefit cost ratio (in the order of 6:1) reinforced by the business case that shows the new rail service will be profitable;

Local authorities along the route have long championed the scheme ***and this administration has been one of its leading advocates;***

Council therefore resolves:

- (a) to write to the Secretary of State asking him to include the East-West rail project in the next High Level Output Specification to be published in 2013; and
- (b) to write to MPs along the route asking them to join the new All Party Parliamentary Group set up by Ian Stewart, MP for Milton Keynes South, and to actively promote the project in their constituencies.”

Following debate, the motion as amended was carried unanimously.

**RESOLVED:**

This Council notes that:

The establishment of the East-West Rail project from Oxford going east towards Milton Keynes and ultimately Cambridge has long been considered both desirable and practically possible. Although it did not get funded in the last Regional round, there is now a window of opportunity which must be grasped;

The western section of the project is important to our adjoining counties in the South East, and on into the East Midlands, providing a step change in the transport links between a number of important economic clusters, including those in Oxfordshire, that are critical to the economic recovery locally and nationally;

The importance of the project is reflected in its outstanding benefit cost ratio (in the order of 6:1) reinforced by the business case that shows the new rail service will be profitable;

Local authorities along the route have long championed the scheme and this administration has been one of its leading advocates;

Council therefore resolves:

- (a) to write to the Secretary of State asking him to include the East-West rail project in the next High Level Output Specification to be published in 2013; and
- (b) to write to MPs along the route asking them to join the new All Party Parliamentary Group set up by Ian Stewart, MP for Milton Keynes South, and to actively promote the project in their constituencies."

## **91/11 MOTION FROM COUNCILLOR LARRY SANDERS**

(Agenda Item 18)

Councillor Larry Sanders moved and Councillor Sherwood seconded the following motion:

"The Health and Social Care Bill currently before Parliament might:

- Significantly increase the portion of Oxfordshire NHS owned and operated in the interests of profit-making corporations;
- Increase costs, fragment services and reduce quality of care;
- Lead to the closure of NHS hospitals in Oxfordshire;
- Dismantle vital cooperative relationships built over many years;
- Force drastic change on an organisation which requires stability;
- Create increased transaction costs and profits at the expense of patient care;

- Give powers to the Oxfordshire Clinical consortia to deny care, close services, introduce charges and top-up fees and sell private insurance;
- Leave Oxfordshire NHS unprotected against the full impact of European Union competition laws;
- Remove the cap on the number of private patients NHS Hospitals in Oxfordshire can treat, thus denying care to NHS patients;

For these reasons this Council requests that the Safer & Stronger Scrutiny Committee consider these issues and decide whether it should:

- call upon all members of the House of Lords, regardless of Party affiliation, to reject the Health and Social Care Bill;
- explore the reasons behind the British Medical Association and the Royal College of Nurses opposition to this Bill;
- take into account the general level of opposition by the public to the privatisation of the NHS."

The Chairman reminded members to keep in mind the public address received at Agenda Item 6.

8 Members by standing in their places required a named vote in accordance with Council Procedure Rule 15(a). Voting was as follows:

Councillors for the motion (10)

Brighthouse, Darke, Malik, Pressel, J Sanders, L Sanders, Sherwood, V Smith, Stevens, Tanner.

Councillors voting against the motion (41):

Ahmed, Marilyn Badcock, Mike Badcock, Billington, Bolster, Bonner, Brown, Chapman, Couchman, Crabbe, Fatemian, Fulljames, Greene, Hallchurch, Handley, Harbour, Hayward, Heathcoat, Hibbert-Biles, Hudspeth, Jones, Lindsay-Gale, Lovatt, Mallon, Mathew, Mitchell, Nimmo-Smith, Owen, Robertson, Rose, Seale, Shouler, Skolar, Strangwood, Stratford, Thompson, Tilley, N. Turner, Viney, Waine, Wilmshurst.

Councillors abstaining (8)

Armitage, Fooks, Goddard, Hannaby, Patrick, Purse, R Smith, D Turner.

Accordingly, the motion was lost.

**92/11 MOTION FROM COUNCILLOR LARRY SANDERS**

(Agenda Item 19)

Councillor Larry Sanders moved and Councillor Sherwood seconded the following motion:

"This Council requests that the Chief Executive explore the cost and other implications of creating a full audio recording of Council Meetings which can be easily accessed by residents and report them to the next meeting which would then consider whether such a recording system should be implemented."

Following debate, the motion was lost by 43 votes to 14, with 2 abstentions.

**93/11 MOTION FROM COUNCILLOR LARRY SANDERS**

(Agenda Item 20)

Councillor Larry Sanders moved and Councillor Sherwood seconded the following motion:

"This Council notes the excellent work being done by the City of Edinburgh Council to establish the "Edinburgh Guarantee" for its young people. This Council also notes the importance of the existing September Guarantee operating in England to ensure all young people are offered a full time place of learning by September of the year after their 16th and 17th birthday. This Council recognises the good intentions set out in signing the Apprenticeship Pledge. However this Council realises the dire effects of unemployment on young people and commits itself to the creation of an Oxfordshire Guarantee, designed to increase the number of jobs, education or training opportunities being made available to young people, to help them move into a positive destination.

Council therefore calls on the Cabinet to begin work with the County Council's partners to establish this Guarantee, building upon the Council's existing Apprenticeship Pledge and September Guarantee and to report it progress to this Council at reasonable intervals."

Following debate, the motion was lost by 42 votes to 11, with 7 abstentions.

..... in the Chair

Date of signing ..... 2011

## **QUESTIONS WITH NOTICE FROM MEMBERS OF THE COUNCIL**

Questions are listed in the order in which they were received. The time allowed for this agenda item will not exceed 30 minutes. Should any questioner not have received an answer in that time, a written answer will be provided.

Questions	Answers
<p><b>1. COUNCILLOR JANET GODDEN</b></p> <p>In the light of previous concerns as to whether the hubs would be up and running by 1 September because of the tight timescale imposed by the restructuring of the CEF directorate, please can you update Council on the services now being provided by the hubs and when you expect them to be fully operational, if they are not already? Are there areas of the county currently without any provision because youth workers have been withdrawn and no community replacement has yet been identified? The hub open days will be welcome but (at the time of the deadline for questions) the dates are not yet known.</p>	<p><b>COUNCILLOR LOUISE CHAPMAN, CABINET MEMBER FOR CHILDREN, EDUCATION &amp; FAMILIES</b></p> <p>The hubs became operational as planned on 1st September 2011 following a lot of hard work by officers and partners. The newly appointed teams have been involved in a planned induction and will begin their work with families transferring into the new service as well as accepting new referrals from the week beginning 12th September. The teams will, as promised, be running open access and targeted youth sessions in hubs and satellites at least the same levels as before. It appears that some hubs have even planned to increase the offer. Considerable numbers of youth workers have been employed in every hub alongside a good professional mix from other services. The exact data of who has been appointed and from what professional backgrounds and who has become redundant will be available once the full process has been completed including employing displaced staff through the job finder service.</p> <p>With regard to other centres the picture is as follows;</p> <p><b><u>Big Society Projects at centres that previously received council funding</u></b></p> <ul style="list-style-type: none"> <li>• Sweatbox at King Alfred's School's School in Wantage</li> <li>• Bartholomew School taking over the centre on its site.</li> <li>• The Glyme Hall Management Committee take on running of the new youth club and adult education centre in Chipping Norton.</li> <li>• A Children's Centre is taking over the Wheatley Young People's Centre and the parish council is bidding for funds to run a youth club at the site.</li> <li>• FAZE Faringdon Youth and Community Centre takes over the youth centre in the town.</li> </ul>

- Wolvercote Young People's Club Charitable Trust is taking on the operation of the Wolvercote Young People's Club also covering Cutteslowe.
- Carterton Town Council is buying the Allandale Centre to co-locate services including youth provision.
- Wood Farm Youth Centre are providing youth services from their centre.
- Oxford Boxing Academy bid to purchase the Saxon Centre site

**Other youth centres/schemes that received Big Society Funding**

- Banbury Young Homeless Project charity will be running a young people's centre, in Grimsbury, Banbury.
- Littlemore Village Hall are starting a project to provide activities for young people.
- Uffington youth club are restarting the local youth club.

We have worked hard to ensure that all asset transfers and funding agreements were in place for the beginning of September to enable community projects to start. It is now over to communities to develop their projects and get these going. It is likely that some projects will need some time to get off the ground.

Of the 26 centres funded by OCC there are already solutions for 22 and plans are underway/bids in to support the other four.

**Round two Big Society Fund**

Bidding has now closed for the second round of the Big Society Fund. We have received bids from communities where there were county run young people's centres and from a couple of those which the council provided some levels of support in the past.

Locality working groups of councillors will be reviewing bids during September with Cabinet decision making on which bids to fund in October.

**Hub open days**

In order to hear exactly what is happening locally from the hubs, the open days will provide opportunities for information sharing, meeting teams and asking further questions.

The hub open days, to which all are welcome, are as follows:

Open days will run from 10.00 am-6.00 pm, with a short presentation being delivered through the course of each day at 11.00 am, 1.00 pm and 4.30 pm.

- Abingdon Hub, The Net, Stratton Way, Abingdon, OX14 3RG - 12 October 2011
- Didcot Hub, The Vibe Youth Centre, Park Road, Didcot, OX11 8QX - 21 September 2011
- East Oxford Hub, Union Street Centre for Young People, Union Street, East Oxford, OX4 1JP - 14 October 2011
- Littlemore Hub, Oxford Academy Campus, Sandy Lane West, Littlemore, Oxford, OX4 6JZ - 19 October 2011
- Bicester Hub, The Courtyard Youth Arts Centre, Launton Road, Bicester, OX26 6DJ - 14 October 2011
- Banbury Hub, Banbury Youth Centre, Hilton Road, Banbury, OX16 0EJ - 5 October 2011

As the Witney Hub building works have been delayed and refurbishments are still underway, the service in Witney is running from other OCC buildings. A briefing meeting will be taking place on 12 October 2011, 5.00 pm-6.30 pm for all interested parties and will be held in at the Woodgreen offices of West Oxfordshire County Council. A full open day will take place early in the new year at the Witney hub as soon as the building works are completed.

<p><b>2. COUNCILLOR JOHN TANNER</b></p> <p>In the light of the County Council's commitment to recycling and to encouraging walking, will the Cabinet member allow pedestrians full access to the Redbridge Recycling Centre? Will she say how many accidents to pedestrians without cars have happened at Redbridge in the last 3 years? Does she recognise the nonsense of forcing residents who live close by the Redbridge centre to use their cars to get to it?</p>	<p><b>COUNCILLOR LORRAINE LINDSAY-GALE, CABINET MEMBER FOR GROWTH &amp; INFRASTRUCTURE</b></p> <p>The Council have a duty to ensure the Household Waste Recycling Centres (HWRCs) are run in a safe and proper manner. We are obliged to implement reasonable and proportionate measures to prevent accidents from occurring when a hazard is identified. None of Oxfordshire's HWRCs are able to allow people walking access because they do not have pavements that provide access or dedicated walkways around the site and, as such, we are unable to guarantee the safety of visitors arriving on foot. The Redbridge HWRC has recently had several health and safety inspections and a key point fed back to site was that for pedestrian's own safety we cannot permit them to walk in as there is no designated footpath or safe walkway. Just because an activity has occurred in the past it does not mean it is safe to continue allowing it to happen!</p> <p>The OCC contractors record near misses and accidents and in this case there have been no reported incidents.</p> <p>Pedestrian access will be reviewed as part of the redevelopment of the site.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>Would the portfolio holder declare now that she will allow pedestrian access to the new recycling centre at Kidlington and indeed at Redbridge?</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>I don't think I can do that. Plans are at the embryonic stage, but I can assure the Councillor that the issue is going to be looked at and with all the best intentions in the world everybody that who goes to that recycling centre will be welcomed.</p>

<p><b>3. COUNCILLOR JOHN TANNER</b></p> <p>Will the Cabinet member publish the contract between the County Council and Viridor for the waste incinerator at Ardley and when will she do so?</p>	<p><b>COUNCILLOR LORRAINE LINDSAY-GALE, CABINET MEMBER FOR GROWTH &amp; INFRASTRUCTURE</b></p> <p>As I have previously advised, it is my intention that the residual waste treatment contract with Viridor Oxfordshire Ltd will be made available as soon as is reasonably practical. Members will appreciate that the contract is long and complex and that throughout the contract there is information that is commercially sensitive. As such there is a significant amount of careful and thorough work required to check that genuinely commercially sensitive information is not published.</p> <p>I can confirm that this work is underway. However, the focus of officers has rightly been on dealing with the consequences of the legal challenge to the grant of planning permission and the delay this is causing to implementing the contract. I hope to be able to publish the contract as soon as resources allow.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>Would the Cabinet member agree with me that not publishing the Viridor contract leads people to think that there are two things that she wants to cover up – one is the huge cost to the tax payer and the other is that because the County Council has a share of the profits of this Viridor plant, she doesn't want people to know that we have a vested interest in supplementing lots of waste from elsewhere?</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>The reasons that we are not publishing the contract at the moment are actually far more mundane and practical. There is no cover up. We are awaiting the result of the legal challenge as you well know. Ardley incineration have appealed to the Court of Appeal, they had the right to appeal turned down and they are now seeking a further hearing in person which is going to happen very shortly. We cannot make any moves on this situation until we know the results of that legal situation. I am sure Councillors will understand this, there is no cover up whatsoever and as soon as we are able to publish the contract we will.</p>
<p><b>4. COUNCILLOR JOHN TANNER</b></p> <p>Will the Cabinet member accept my thanks for the long-overdue improvements being made to Iffley Road in Oxford? Will he</p>	<p><b>COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT</b></p> <p>Yes, I accept Cllr Tanner's thanks.</p> <p>As Cllr Tanner is aware from my response to him at Cabinet Member Decisions in</p>

<p>explain why he has refused to bring forward the date for the desperately needed pedestrian crossing at Percy Street? Does he recognise that delaying the crossing will result in inconvenience and danger for children and parents at the split-site SS Mary &amp; John primary school for yet another academic year?</p>	<p>March, we had considered the possibility of bringing forward the construction of the zebra crossing, which was scheduled to be built in Phase 2 in Summer 2012. The problem was that it would have required a temporary facility to be built, including works that would have had to be removed and replaced during Phase 2, all at extra cost.</p> <p>However, the good news is that the Phase 1 works have been progressing well and will enable us to bring work on the crossing forward. The programme for Phase 1 has been restructured to maximise effective occupation of the carriageway and these works are now expected to be completed this calendar year instead of March 2012. The next phase of works from Henley Street to Percy Street are programmed to commence early in January 2012 and complete in May 2012, ahead of the projected timescale that was stated at the start of the project.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>I would like to ask the Cabinet Member whether he has had a look at the temporary crossing at the Sainsbury's roundabout at Heyford Hill in Oxford where they seem to manage a temporary crossing very successfully and will he accept my thanks for extending the cycle lane out of Oxford along the Iffley Road?</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>Yes.</p>

<p><b>5. COUNCILLOR CHARLES MATHEW</b></p> <p>What is the per square metre cost of tarmacing from scratch (both road and footpath if different)?</p>	<p><b>COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT</b></p> <p>It is very difficult to give any answer with any degree of accuracy. Each location will have unique characteristics and will require individual design and costing.</p> <p>Works under the new OCC contract are costed using first principles of plant, labour and materials and not using a schedule of rates. However, there are some general construction indices available and the typical construction cost of a single two lane bituminous construction in a rural location is approx £325 per square metre, this excludes design, junctions and structures (bridges) and any specific requirements (i.e. ecology or other mitigation requirements). Footways would have a range of £25 to £75 per square metre.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>Could all major projects in highways be agreed by the local councillor before they go ahead?</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>No.</p>
<p><b>6. COUNCILLOR CHARLES MATHEW</b></p> <p>Does the Cabinet Member for Transport consider the recent reimposition of parking charges on a Sunday before say 11am will have an effect on congregations attending church services in Central Oxford?</p>	<p><b>COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT</b></p> <p>Yes of course it will have an effect.</p> <p>As you will recognise, the reintroduction of Sunday and evening on-street charges in Central Oxford is regrettable but the current financial climate has left us little choice but to reintroduce these charges to help protect essential services. The original proposal was to bring Sunday charging in from 8am (as was the case from 1997 until December 2005) but as a result of the responses to the consultation process - particularly from church leaders and members of the congregations - I decided to relax the proposal so that the charges start at 10am. This means that those attending early morning services will not be charged at all, and those who arrive before 10am to take part in services at more family-friendly times will pay less than had been proposed.</p>

	To introduce relaxations for Sunday church services would also discriminate against other religions whose services take place on Fridays and Saturdays, whom could justifiably claim that they should be afforded the same considerations.
<b>7. COUNCILLOR SUSANNA PRESSEL</b>  How many professional youth workers were there in Oxfordshire last year and how many will there be by the end of next year?"	<b>COUNCILLOR LOUISE CHAPMAN, CABINET MEMBER FOR CHILDREN, EDUCATION &amp; FAMILIES</b>  At 30 September 2010 there were 35.4 f/t/e professional youth workers i.e staff who held the national community and youth work qualification either at foundation degree, degree or post graduate level working as youth workers or area youth workers or youth managers. At September 1st 2011 there are 29.5 f/t/e professional youth workers
<b>8. COUNCILLOR SUSANNA PRESSEL</b>  The government used to fund careers advice for schools, but this funding has suddenly been stopped. How will young people now get the advice that they need from someone who knows them?	<b>COUNCILLOR LOUISE CHAPMAN, CABINET MEMBER FOR CHILDREN, EDUCATION &amp; FAMILIES</b>  Oxfordshire County Council have maintained a contract with Connexions Thames Valley providing information, advice and guidance (IAG) in all state secondary schools in the county. Connexions personal advisors are available to make contact with young people 13+, build and maintain relationships as appropriate to need. The contract provides IAG at three levels:  <b>Minimum:</b> Young people who require information, advice, guidance and review of career, learning, employment and/or personal development choices.  <b>Supported:</b> Young people who are at risk of disengaging and require in depth guidance and help.  <b>Intensive:</b> Young people with multiple problems requiring intensive, sustained support. These young people may be identified by CAF processes. They may also receive additional support through the Early Intervention hubs.

	<p>Young people who have left school can also receive IAG through the webchat service if they need minimum support, or if additional or intensive support is required through an Early Intervention Hub or voluntary sector contractor (contracted by OCC to provide an 'Additional NEET response' to target groups of most vulnerable NEET young people).</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>What is going to happen now that the government funding has suddenly been stopped? Are you viring money from another budget, can you guarantee that this will continue or will you put pressure on the coalition government to restore the funding that was cut.</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>Every secondary state school will have somebody there to help them with their career path and in fact we are investing more money into those young people that need the help, especially for those that are not in employment and training. We have been out to every school and I haven't been satisfied with the service that they have received before. I have listened to what Councillor Pressel has said and I think she will find that there will be much improved careers advice in schools.</p>
<p><b>9. COUNCILLOR SUSANNA PRESSEL</b></p> <p>The police in Oxfordshire have done a fantastic job over the past 10 years reducing crime substantially. Neighbourhood Policing has also been a huge success (at least in the City).</p> <p>In view of this would the portfolio holder agree that it would be unnecessarily disruptive and a sad waste of money to bring in elected police commissioners, especially while simultaneously cutting the police budget by a whopping 20%?</p>	<p><b>COUNCILLOR KIERON MALLON, CABINET MEMBER FOR POLICE &amp; POLICY CO-ORDINATION</b></p> <p>No.</p>

<b>SUPPLEMENTARY QUESTION</b>	<b>SUPPLEMENTARY ANSWER</b>
<p>This would have been a good opportunity for Councillor Mallon to take the opportunity to congratulate them for their excellent performance?</p>	<p>I have the greatest respect for our police officers. In fact I have the greatest respect for all those who serve in uniform in this country to keep us safe.</p>
<p><b>10. COUNCILLOR MICHAEL WAINE</b></p> <p>Will the Cabinet Member give her support to the Barnardo's campaign to cut children free from sexual exploitation and ensure that the County Director for Children, Education &amp; Families takes all appropriate steps to tackle the risk of this abuse to Oxfordshire children."</p>	<p><b>COUNCILLOR LOUISE CHAPMAN, CABINET MEMBER FOR CHILDREN, EDUCATION &amp; FAMILIES</b></p> <p>I certainly give my support to the Barnado's campaign.</p> <p>The Director for Children, Education &amp; Families has attached high priority to the risk of child sexual exploitation in Oxfordshire and has been extremely proactive in ensuring that this serious form of child abuse is addressed across all child care agencies.</p> <p>Under the auspices of the Oxfordshire Children's Safeguarding Board (OSCB), the CEF Directorate has established a multi agency group to consider this aspect of safeguarding. Close partnership working between the police and children's social care is in place to ensure a speedy response to all suspected cases of child sexual exploitation (CSE).</p> <p>The focus of our multi-agency OSCB group is to ensure that services/interventions are coordinated and that agencies work effectively together to: identify children likely to be vulnerable to sexual exploitation and intervene early to prevent this happening, support 'victims' in ways that will help them become survivors and give them the possible chance of leading successful lives, provide support to families and achieve successful prosecutions of perpetrators.</p> <p>In addition, the group is putting in place a process for capturing and recording data relating to known or suspected cases of sexual exploitation. This will help establish a baseline from which the extent of child sexual exploitation within Oxfordshire can be monitored.</p>

	<p>If further information around the steps being taken to tackle child sexual exploitation in Oxfordshire is required, the Director would be very pleased to provide this.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>I would like to thank Councillor Chapman for a very full and detailed answer and for her support for Bernardo's. Can she assure Council that the work of the partnership will be reported back?</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>I am happy to give that assurance, and may I just say that this isn't just a Director of Children, Education &amp; Families and myself it is every bodies responsibility. We will be reporting back, certainly through scrutiny committee. I have looked at the work for the safeguarding board and Children's Trust so those reports will come back and we are doing everything we can as a high priority.</p>
<p><b>11. COUNCILLOR SARAH HUTCHINSON</b></p> <p>Youth workers, through building strong relationships with the young people they work with, can often spot small changes in behaviour that can indicate that they are having problems, in particular that they are experiencing domestic abuse. What measures are in place, following the restructuring of the youth service, to ensure that such children and young people, including those no longer in education are offered support before their problems escalate?</p>	<p><b>COUNCILLOR LOUISE CHAPMAN, CABINET MEMBER FOR CHILDREN, EDUCATION &amp; FAMILIES</b></p> <p>In the redesign of services for children, young people and families we have been very mindful of the role of youth workers in building sustained relationships with young people and have included in the new Early Intervention Service opportunities for this work to continue as part of the new Early Intervention Hub programme. Every new Early Intervention Hub will be offering open access youth provision for young people enabling relationships to be built and any issues picked up as early as possible. We are continuing the same level of youth provision in the hub areas as previously existed. In relation your Cowley/Littlemore division we will be providing youth provision in Rose Hill young people's centre and are also supporting the development of youth provision offered through the voluntary and community sector in Littlemore through the Oxfordshire County Council Big Society Fund. Vulnerable young people identified within the youth provision, through partner links and directly by our Hub workers will be offered more intensive support. The linkage between the youth provision and support services will therefore be strengthened and young people will experience this as a more holistic service. In addition and specifically we will be ensuring that the role of the Domestic Abuse Champions is built into the hubs.</p>

<p><b>12. COUNCILLOR LARRY SANDERS</b></p> <p>The process of reducing the usefulness of the County Council continues apace:</p> <ul style="list-style-type: none"> <li>(a) How many posts have been removed since the process began?</li> <li>(b) What will the total cost of removing these posts be, including redundancy payments, early retirement payments and other costs?</li> <li>(c) Since the purpose of the decimation of local government is to reduce the Government's debt, by how much has the debt declined (or increased) since the present Government came to office?</li> </ul>	<p><b>COUNCILLOR KEITH MITCHELL, LEADER OF THE COUNCIL</b></p> <p>I resent the implication in your opening sentence. Those of us who are responsible for running this Council are doing all that we can to meet the necessary cuts in public spending as part of restoring the country's finances after ten years of Labour's budget deficit and to ensure the council offers the best quality services possible within the reduced financial envelope and I reject the tenor of your opening sentence.</p> <ul style="list-style-type: none"> <li>(a) The establishment has been reduced by 660 FTE between 1 March 2010 and 30 June 2011 (11%). Actual staff employed have been reduced by 541 FTE between 1 March 2010 and 30 June 2011 (10.25%). Senior management numbers have been reduced by 45% since June 2010 (the launch of the Business Strategy). This reduction in senior management numbers gives annual cost savings (salary and on-costs) associated with reduction in numbers from 158 to 82 of £2.75 million</li> <li>(b) The number of redundancies between 1 March 2010 and 30 June 2011 (excluding schools) is 127 with an estimated cost of £2.8 million. We have allocated £9.1 million overall as estimated redundancy and pension costs in our 2010/11 finance report.</li> <li>(c) The purpose of the coalition government's spending cuts is to eliminate the ongoing structural deficit in the national finances and to stop adding to the nation's national debt, thus preserving this country from the fate or potential fate of Ireland, Greece and Spain to mention only three. The structural fiscal deficit is reducing in line with coalition policy. In 2009/10, it was £107 billion pa; in 2010/11 it was £102 billion pa and, by 2014/15, is planned to be zero. The national debt mountain is still growing while this structural deficit exists but it is growing at a slower rate. In October 2009, it was £0.9 trillion; at July 2011 it was £1.18 trillion.</li> </ul> <p>Although you did not express any concern about the way in which we have handled the painful process of down sizing, you might be interested to know that our approach at all times has been to remove management posts and costs to protect essential services where at all possible. In addition, we have bolstered our support</p>
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	to displaced staff through our Career Transitions Service - the focus on redeployment wherever possible has enabled us to reduce our agency costs significantly - in Q1 2011/12 we reduced agency costs by £310,238 (39%).
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<b>SUPPLEMENTARY QUESTION</b>	<b>SUPPLEMENTARY ANSWER</b>
<p>I wonder if Councillor Mitchell will tell us whether the loss of 660 fte posts and £4m in costs in getting rid of those posts has reduced the usefulness of the Council?</p>	<p>In the context of this Country recovering from the financial crisis brought on by the last Labour Government, I think this Council is making an extremely successful response to that and is maximising its effectiveness within the state of the nation's finances.</p>
<p><b>13. COUNCILLOR LARRY SANDERS</b></p> <p>The Cabinet seems to have reversed its decision to charge for parking at the Park and Rides, and instead will return three of the car parks to Oxford City Council and continue to subsidise parking at the other two car parks. In the run-up to the Budget setting meeting in February the Green Group discussed the potential income from an average charge of £2 a day at the Park and Rides. We estimated that there would be an average net income per year of more than £1.8 million per year for the five car parks; the appropriate official in Highways and Transport confirmed that our proposal had "the potential to achieve the income targets suggested".</p> <p>This suggests that the Council has decided to forego a substantial income despite its difficult financial situation. Could the Cabinet Member say how he intends to make up for this loss of income?</p>	<p><b>COUNCILLOR RODNEY ROSE, CABINET MEMBER FOR TRANSPORT</b></p> <p>The County Council had to return the Park &amp; Ride sites to the City Council as the City Council had invoked their right to terminate the agreement, and gave OCC twelve months Notice in September 2010. Notwithstanding this, the County were subsidising all of the Park &amp; Ride sites at a cost of over £1million which the County's budget proposals were seeking to offset. The return of the sites to the City Council has saved the County in the region of £845k through the removal of the subsidy of the operation and compensation of loss of income to the City. The County therefore is able to meet its budget requirements by charging only for longer stay parking (i.e. London and Airport bound parking).</p>

<b>SUPPLEMENTARY QUESTION</b>	<b>SUPPLEMENTARY ANSWER</b>
<p>The estimates on the saving of the net income of the County Council of introducing charges to the two remaining park and ride could be in the region of £700,000 a year and £200,000 or £300,000. I wondered if Cllr Mitchell really thinks that the County Council could not make very good use of that £700,000?</p>	<p>It may be a Green Party aspiration to charge for park and ride parking but its never been ours. We set out to save £1m though our park &amp; ride parking which we have achieved by a different way and we are happy with it.</p>
<p><b>14. COUNCILLOR LARRY SANDERS</b></p> <p>Under certain circumstances the NHS is required to pay the full cost of the domiciliary or residential care of a person with disabilities which would otherwise be paid for by the individual or the County Council. Such payments are often referred to as fully funded NHS Continuing Care. Oxfordshire NHS is attempting to reduce the amount of such payments for which it will accept responsibility.</p> <ul style="list-style-type: none"> <li>- Has there been such a reduction in the period since April 1, 2010? If there has been a reduction, what is the approximate amount?</li> <li>- Has this had an effect on the expenditure of the County Council? If so, what is the approximate amount?</li> </ul>	<p><b>COUNCILLOR ARASH FATEMIAN, CABINET MEMBER FOR ADULT SERVICES</b></p> <p>There has been an overall reduction of PCT spending on Continuing Care of £4m which is a 25% reduction on 2009/10 figures. This figure ties in with the number of people receiving Continuing Health Care over that period.</p> <p>In terms of impact on Social and Community Services it is difficult to accurately quantify as we manage our placements and therefore our budgets through a quota system. However where this may be impacting is in waiting lists for those who are managed within this system both in the community and also in acute and sub-acute care. It also impacts on those who have to pay for their personal care.</p> <p>We are in comparison to other PCTs a low spender on Continuing Care – however the reduction in spend over the last two years has been higher than that seen in other PCTs.</p> <p>262 people received Continuing Healthcare payments from Oxfordshire PCT in the last quarter of 2010/11 or 4.3 people per 10,000 population. This compares with a figure of 7.5 for the South Central Health Authority and 10.5 for the country as a whole. The rate in Oxfordshire PCT is the 6th lowest in the country out of 151 PCTs.</p> <p>In the last two years the number of people receiving payments in Oxfordshire has dropped by more than 50%. In South Central SHA area there was a corresponding</p>

	<p>drop on 25%, but nationally the figure rose by 19%.</p> <p>As Cllr Sanders is aware, Adult Services Scrutiny Committee has agreed to look at this issue further at its next meeting. I welcome that.</p>
<p><b>SUPPLEMENTARY QUESTION</b></p> <p>Firstly, I would like to ask him to question the statement that he makes that “we won’t loose any money on this because we upgrade a funded system” and I would like him to tell me how that coded system works because my understanding is that you are not permitted to run a coded system.</p>	<p><b>SUPPLEMENTARY ANSWER</b></p> <p>I will supply a written reply to councillor Sander explaining the system in detail.</p>

Division(s):
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**CABINET 18 OCTOBER 2011**

## **COMMUNITY SAFETY PARTNERSHIPS – THREE YEAR ROLLING STRATEGIES 2011-2014**

**Report by the Director of Social and Community Services**

### **Introduction**

1. The Crime & Disorder Act 1998 (and subsequent amendments) requires the county council (including Fire and Rescue Services), district councils, the police, police authority, probation and primary care trusts as “responsible authorities” to work in partnership to reduce crime and disorder in their local area.
2. These partnerships are the four Community Safety Partnerships (CSPs) of Vale of White Horse and South Oxfordshire, Cherwell, Oxford City and West Oxfordshire.
3. Working together, each CSP is required to produce three year, rolling community safety strategies to tackle crime and disorder. The county council, as one of the responsible authorities, must be represented on the CSPs and must contribute, through its wide range of services, to delivering the strategies and associated action plans. It is also required, along with the other responsible authorities, to agree and publish the strategies.
4. The 2011-14 three-year rolling Community Safety Strategies aim to address crime, anti-social behaviour and the fear of crime. Priorities reflect national, countywide and local concerns, including issues raised in consultation with local people. Priorities were also identified following the 2010 Strategic Intelligence Assessment, which replaced the three year community safety audits.
5. Because of the changes which lie ahead as a result of the Police Reform and Social Responsibility Bill (received Royal Assent on 15 September 2011), which will see the election of Force-wide Police and Crime Commissioners in November 2012, the CSPs have agreed to fully develop plans initially for 2011-12.
6. The strategies show how the CSPs will work towards tackling priorities. The implementation of the strategies will be reviewed at the end of the year, and will involve consulting communities and informing them of progress towards achieving strategy objectives.
7. The strategies have been signed off by the CSPs and, for the first time, have adopted a common framework with three key overarching aims:

1. Communities harmed by crime and anti-social behaviour
  2. Victims and those at risk of becoming a victim
  3. Offenders and those at risk of offending
8. Safer and Stronger Communities Scrutiny Committee members were invited to note and comment on the strategies at their 5th September meeting.
  9. Members had previously received a summary paper and the four Community Safety Partnership Strategies to scrutinise at the last SSC Committee meeting held on 4 July 2011, but asked for more time to review the plans.
  10. Comments included the following (responses at the meeting are in italics):

- Following mention of the need for preparation before the advent of the Police and Crime Commissioners: A consistent and a joined-up approach should be practiced without taking away the local priorities. There was need for cohesion across CSPs.

*The Oxfordshire Community Safety Information Sharing Protocol ensures that CSPs work in partnership across the board. The structure of the new OSCP Business Group and OSCP Board, including all seven statutory partners, ensures that cross-boundary information is shared and used effectively.*

- A query about the implementation of measures to tackle anti-social behaviour and re-offending, and why prisoners who were released from prison and then went on to re-offend, were not being dealt with.

*The Prison Service is represented on the Oxfordshire Safer Communities Partnership. The Integrated Offender Management System, combining input from the Drug and Alcohol Action Team, Police, Probation and the prison service, deals with prolific offenders to reduce re-offending, and the new Oxfordshire Preventing Reoffending Strategy 2011 is due to be adopted shortly by the Oxfordshire Safer Communities Partnership.*

- A question on the time taken to establish the MANTRA reporting Hate Crime system.

*The system is live, and staff trained in the four pilot areas of Banbury, Bicester, Didcot, and Blackbird Leys- priority areas identified through the Oxfordshire Data Observatory. Preferred communication channels with local people have been identified through the use of Experian Mosaic data, and publicity material is being developed for distribution. A full evaluation of the pilot will be carried out to inform the roll out of the programme across the county in 2012. The work has been carried out with partners of the MANTRA Steering Group.*

*The web-based reporting and recording system ensures a joined-up approach between those supporting victims in both the statutory and voluntary sectors, and will help to identify the prevalence of hate crime and hot spot areas. Previous to the MANTRA reporting system, the Report Racism website has been in place for the last five years, with around 200 race hate crime cases*

*reported to the Safer Communities Unit in the last two years. There are now five hate crime strands under Equality legislation- Race, Religion and/or Belief, Disability, Sexual Orientation and Transgender.*

- A question regarding how the success of each strategy would be monitored and whether the results would be shared with SSC committee to confirm if the CSPs aims had been achieved.

*CSP strategy objectives are reviewed quarterly by each partnership, and quarterly performance data is made available by Thames Valley Police. The current strategies include details of successful initiatives under each of the key aims, and the end of year review can be shared with SCS Committee members.*

- A query about the role of the county council in Community Safety Partnerships.

*Besides being the “Responsible Authority” for community safety funding, the county council provides 80% of local services, of which a wide range support or are directly involved in, Community Safety, including the Youth Offending Service, Road Safety, Fire & Rescue Service, Trading Standards, Adult and Child Safeguarding, and all the Early Intervention Hubs. The county council is a statutory partner on the CSPs and is represented on them all.*

## **RECOMMENDATION**

**Cabinet is RECOMMENDED to note the views from Members and the Safer and Stronger Communities Scrutiny Committee in particular, and to recommend the Council to approve the Community Safety Strategies for Oxfordshire 2011-14.**

John Jackson,  
Director for Social and Community Services

Annexes: 4 CSP strategies

Contact Officer: Ruth Whyte, Manager, Safer Communities Unit, Tel:  
(01865) 815396

October 2010

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Faringdon mural project



Community Safety Partnership open day in Didcot

## **South and Vale** **Community Safety Partnership** **Rolling annual plan 2011 -12**

## INTRODUCTION

The South and Vale Community Safety Partnership was created in accordance with the requirements of the Crime and Disorder Act 1998, which established the principles of partnership working. The partnership involves officers representing:

- South Oxfordshire District Council
- Vale of White Horse District Council
- NHS Oxfordshire
- Oxfordshire County Council (OCC)
- Oxfordshire Fire & Rescue Service
- Oxfordshire Drug & Alcohol Action Team (DAAT)
- Thames Valley Police (TVP)
- Thames Valley Police Authority
- Thames Valley Probation Service
- Sovereign Vale Housing Association
- Soha Housing Limited.

The 2011/12 annual plan aims to address the national and local crime priorities of the South and Vale and sets out the way that we will engage with communities.

Once a year, the Community Safety Partnership is required to conduct a Strategic Intelligence Assessment (SIA) to identify the priorities for the forthcoming year. We use this information to develop the annual rolling community safety plan.

Community engagement forms an important part of this process; ensuring our priorities reflect local concerns. To do this we have:

- monitored the results from the Oxfordshire citizens' panel survey
- consulted South and Vale citizens and asked for their views by conducting an online and face to face survey
- taken into account the priorities identified by Neighbourhood Action Groups and other community groups
- taken into consideration the equalities issues highlighted in the annual residents survey.

The South and Vale Community Safety Partnerships (CSP) have both approved a process to pilot a new partnership from the 1 April 2011, which will be coterminous with the newly formed local police area. This will enable the partnership to pool expertise, knowledge and resources to effectively tackle crime and disorder, and reduce the number of meetings that partnership officers and statutory members are expected to attend.

This document gives a brief overview of the CSP achievements in the South and Vale from 1 April 2010 to 31 March 2011 and sets out the plan for the next year. It is divided into three categories of projects that together will help to make South and Vale safer places to live:

- projects that tackle concerns affecting the whole **community**
- projects that support **victims** or prevent people from becoming a victim of crime or anti-social behaviour
- projects that tackle **offenders** or those who are at risk of committing, crime and anti-social behaviour.

## **ACHIEVEMENTS IN THE SOUTH AND VALE**

For the three year strategy period 2008 to 2011, there's been an overall reduction in all crime in the South and Vale:

- in **South** there's been a 5.1 per cent reduction from 7369 crimes during 2008/9 to 6993 crimes during 2010/11
- in **Vale** there's been a 17 per cent reduction from 6046 crimes during 2008/9 to 5005 crimes during 2010/11.

### **Antisocial behaviour (ASB)**

Residents are able to access web-based information of how to tackle ASB. This makes it easier for communities to report ASB and to take action against it.

Neighbourhood policing has been implemented and has acted to reduce the level of ASB in our communities by setting up Neighbourhood Action Groups, recruiting and deployment of Neighbourhood Police Officers and Police Community Support Officers.

Community Safety funding was targeted at areas where young people were highlighted as being involved in low/medium antisocial behaviour. This helped to engage young people in diversionary activities through outreach support and sporting activities.

The introduction of alcohol orders to prevent alcohol related ASB in Thame and Abingdon has helped to reduce the level of alcohol related ASB. It is a useful tool for police officers, particularly when they are managing public events such as the town fair.

### **Acquisitive crime (vehicle crime, burglary and robbery)**

We have introduced a new joint tasking process in South to co-ordinate a partnership response to community safety issues (JATAC). We are currently developing this group to cover South and Vale.

The partnership funded and developed a small repairs scheme for elderly and vulnerable residents to prevent repeat incidents of domestic burglary. There were 207 referrals to the Anchor small repairs scheme last year. The range of work completed was varied for example, locks, door chains, lights and spy holes.

### **Managing offenders**

Integrated Offender Management brings together the Probation Substance Misuse Team, the Drug Intervention Project and the Prolific and Priority Offenders team into one unit. This approach ensures prolific offenders, those tested positive for Class A drugs in police custody and those under Probation supervision with a Class A drug addiction could all be dealt with seamlessly, and the necessary targeted support provided.

## **Domestic abuse**

The Independent Domestic Violence Advisor service provides support for high-risk victims. This complements the work of the South and Vale dedicated outreach service for victims of domestic abuse funded by the partnership.

There is a network of 130 frontline domestic abuse champions, who are trained to support victims and signpost them to help and support.

## **Drugs and alcohol misuse**

We've implemented the Nightsafe scheme to tackle alcohol related disorder in Abingdon, Faringdon and Wantage. The basic principles of the scheme have been adopted in Didcot, Henley, Thame and Wallingford. This acts to promote a multi-agency approach to dealing with licensing issues.

We have improved access to drug and alcohol treatment in rural areas by introducing a mobile service offering advice, assessment, harm minimisation and health promotions for people with drug and alcohol problems. The bus visits fixed locations in the South and Vale [www.smartcjs.org.uk](http://www.smartcjs.org.uk)

## **Road safety**

The partnership has supported specific projects working with schools and communities that aim to deal with local road safety issues such as speeding and badly parked vehicles. Projects have particularly focused around schools and targeted the use of mobile phones whilst driving.

## **CCTV**

The South and Vale control room monitors 92 cameras across the two district council areas. The district council's CCTV cameras are used in contributing to deterring crime, reducing fear of crime and increasing crime detection. During 2010/11, we monitored 1408 incidents and supported 115 arrests.



## **PROJECTS THAT TACKLE CONCERNS AFFECTING THE WHOLE COMMUNITY**

### **In 2011/12 we will:**

1. continue to support a partnership approach to reducing antisocial behaviour, particularly where it is criminal or targeted at vulnerable victims
2. review the existing community safety action groups and extend the Joint Agency Tasking and Co-ordinating (JATAC) group to include the new South and Vale area
3. continue to implement the Nightsafe scheme, by delivering alcohol awareness campaigns. Ensuring that we are using legislation effectively to tackle premises that contribute to alcohol related crime and disorder
4. improve community cohesion and reduce tensions by supporting the South and Vale Independent Advisory Group
5. develop a communications plan to ensure that we promote timely and relevant community safety messages to a wide audience using a variety of communication mediums
6. provide advice and support for community groups for example, Neighbourhood Action Groups, parish planning and street pastors schemes.

### **We will measure our success by monitoring the:**

- levels of reported anti-social behaviour, including the number of repeat victims
- levels of fly tipping, graffiti, street cleanliness
- level of criminal damage reported to the police
- level of violent assault
- public perception of the fear of crime by equality group
- outcomes of the specific projects funded by the partnership.

## **PROJECTS THAT SUPPORT VICTIMS OR PREVENT PEOPLE FROM BECOMING A VICTIM OF CRIME OR ANTI-SOCIAL BEHAVIOUR**

### **In 2011/12 we will:**

1. work with the county domestic abuse steering group to promote initiatives that raise awareness, increase reporting and improve the detection rates of domestic abuse
2. provide additional support for victims and children affected by domestic abuse by funding a dedicated outreach service
3. review the pilot of the MANTRA hate crime system, which is a third party reporting and referral system to encourage reporting, and implement the system across South and Vale
4. provide practical support to victims of distraction burglary and rogue traders by continuing to fund a small repairs scheme for elderly and vulnerable residents
5. continue to run targeted seasonal crime reduction campaigns to raise awareness and provide information to those affected by crime
6. support the Oxfordshire County Council road safety team, to ensure that schools in the South and Vale have a statement on road safety education written within their school policy.

### **We will measure our success by monitoring the:**

- number of cases referred to South and Vale domestic abuse outreach service
- levels of domestic abuse reported to the police
- reporting of domestic abuse, aiming to reduce the number of high risk cases that result in repeat victimisation
- levels of reported hate crime reported to the police and to the MANTRA system
- levels of domestic burglary, car crime and robbery
- number of properties secured by the small repairs scheme and outcomes of the support provided
- number of schools that have included a road safety statement within their school policy during 2010/11.

## **PROJECTS THAT TACKLE OFFENDERS OR THOSE WHO ARE AT RISK OF COMMITTING CRIME AND ANTI-SOCIAL BEHAVIOUR**

### **In 2011/12 we will:**

1. work in partnership with the leisure services team and community groups to support local diversionary activities for young people to help prevent them from committing or becoming involved in crime and anti-social behaviour
2. continue to conduct intelligence led test purchasing operations to reduce underage sales of alcohol and underage drinking
3. propose the introduction of a designated public place order (DPPO) in Henley-on-Thames to reduce alcohol related disorder and promote the economic viability of the town
4. support the Integrated Offender Management programme including the Deter Young Offenders project
5. support the Oxfordshire Drug and Alcohol Action Team's prevention and early intervention agenda, including the dissemination of information and literature
6. support the Oxfordshire Drug and Alcohol Action Team to ensure that drug and alcohol misuse treatment services are accessible to people who live and work in South and Vale
7. support and develop projects that utilise the services of the Thames Valley Probation Unpaid Work Scheme in South and Vale
8. target vehicles that are speeding or dangerously driven or inconsiderately parked through Neighbourhood Action Groups, community groups, schools and neighbourhood policing teams.

### **We will measure our success by monitoring the:**

- number of test purchase operations to prevent the sale of restricted goods to underage people conducted and the percentage pass rate
- implementation and outcomes of the Henley DPPO
- number of drug and alcohol users accessing treatment in South and Vale
- number of drug users accessing needle exchange services in pharmacies in South and Vale
- number of schools taking part in the Zig Zag parking scheme initiative concerning parking issues around school drop off and pick up times.

## Contact Us:

For more information, please contact a member of the South and Vale community safety team

### **Vale of White Horse District Council community safety team**

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# Cherwell Safer Communities

## Report 2010-11 and Rolling Plan for 2011-13

# Foreword

“The police now have just one clear objective: to cut crime. But the police can’t cut crime on their own. Local councils, health services, probation and fire and rescue services all play a vital role too in keeping communities safe. They all do an amazing job, but in the past their activities have been hindered by reporting burdens, unnecessary rules and a lack of discretion. Instead, we will allow local professionals to focus on local priorities and work with the police to cut crime.”

Rt. Hon Theresa May, MP



Since the Government came to power the emphasis is shifting from a beauracritic top down style of leadership to a bottom up community delivered approach. We see and hear of , crime commisioners, community based budgets and single plain messages from the Home Secretary,”Our target will be to cut crime”, Here in Cherwell together with the police we have cut crime year on year for the last six years. We have set an ambitious target of reducing crime this year by a further five percent. We want you to join in with us to achieve this by volunteering free time you may have to benefit your community in supporting your Neighbourhood Action Group and Neighbourhood Watch schemes in any way you can. We know this is a big ask but without your help we will not succeed in the way that you would like us to.

Councillor George Reynolds,  
Cherwell District Council Deputy Leader



In my five years here as Police Commander for Cherwell and Chair of the Community Safety Partnership, we have delivered year on year reductions in crime and anti social behaviour. We have achieved this through innovative projects such as “Deter Young Offenders” “Safe and Confident Communities” and Operation Juggernaut (targeted police interventions). The “Big Society” will allow us to carry on building our partnership and continuing to lead the way in new initiatives such as community crime mapping, business intelligence through the Community Intelligence Hub and working together to develop a frame work to prevent young people falling into crime. Together we believe we can continue to maintain and even reduce crime in the District now and in the future.

Superintendent Howard Stone,  
Cherwell Local Police Area (LPA)  
Commander

# Introduction

## 1. Introduction

The Crime and Disorder Act, 1998 imposes a duty upon:

- Cherwell Local Police Area (Cherwell LPA)
- Cherwell District Council (CDC)
- Oxfordshire County Council (OCC)
- Thames Valley Police Authority (TVPA)
- Oxfordshire Primary Care Trust (PCT)
- Oxfordshire Fire and Rescue Service (OFRS)
- Oxfordshire Probation

To work in partnership to develop a strategy to tackle crime, disorder and substance misuse in their local area. This partnership is called the Cherwell Safer Communities Partnership (CSCP).

The CSCP is the lead body in delivering the District's vision of making Cherwell a safer place. To achieve this goal the partnership aims to reduce the risk of people becoming either a victim or perpetrator of crime; two situations that can have far-reaching consequences.

The CSCP comes into its own by delivering projects that bring together the combined resources of statutory partners, voluntary organisations and private business. The breadth of skills, knowledge and experience in the partnership ensures that the end result is greater than the sum of the parts. It is not the function of the partnership to get involved in the day to day business of partners but to work collaboratively to make Cherwell a better place to live work and visit.

When the Government came to power it scrapped the previous top down performance management structure, this included national indicators, local area agreements, comprehensive area assessments and several existing strategies. New crime and Anti Social Behaviour (ASB) strategies are on their way, together with less onerous performance reporting, with an emphasis on localism and locally set targets. In 2011 the current Community Safety Strategy comes to an end. The county wide officer group agreed a template for an interim rolling plan to guide the partnerships through this period of transition following the comprehensive spending review.

In addition Cherwell District Council's joint management arrangements with South Northants will have an effect.

With these factors in mind and the inevitable uncertainty around what is coming in new ASB and crime legislation, the partnership has agreed this new interim plan instead of a new comprehensive strategy.

This approach has been adopted by all the CSPs in the County, it outlines:

- the policies the partnership is working to.
- services available and initiatives in action
- achievements from last year
- the three strands of a crime, place, victim, and offender
- what the partnership is going to do.

By concentrating on these, the partnership will prioritise its service delivery.

The plan.

### Section 1

- outlines the context of this plan including emerging Government policy.

### Section 2

An overview of services and achievements dealing with:

- those projects that focus on issues that effect whole communities or neighbourhoods (place)
- those projects that support or prevent individuals from becoming a victim of crime or anti-social behaviour (victim)
- those projects that prevent or enforce against those at risk of offending. (offender).

### Section 3

- how the partnership will continue to deal with the three strands of a crime: the place, the victim the offender.

“No single organisation can hope to reduce the incidence of crime. Local organisations need to work together to develop comprehensive solutions to improve the community’s quality of life.”

Audit Commission



# Section 1

## Context

### Government policy

Since the Government came to power there have been many comments on the “Big society” and what it will look like in the community. It is clear from the comprehensive spending review and the cuts to partner’s budgets and services that the future will definitely be one of doing more, or the same, for less. Communities will be asked to take a much more active role in provision of services through volunteering and generating community funds to shape their communities how they want them.

Theresa May in her consultation document “More Effective Response To Anti Social Behaviour” states:

“The everyday crime and disorder that is described as ‘anti-social behaviour’ – from vandalism and graffiti to drug dealing and harassment – has a huge impact on the quality of life of millions of people in this country. It is corrosive, blighting communities and neighbourhoods.

Moreover, as recent tragic cases have shown, it is often targeted at those members of our society who are least able to protect themselves.

I know that, across the country, many police forces, councils, social landlords and others are working hard to tackle the problem. But despite more than a decade of targets, government initiatives and seemingly endless legislation, the police receive over 3.5 million reports of antisocial behaviour a year, and many more incidents are reported to councils or social landlords, or not reported at all.”

### Anti-Social Behaviour (ASB) in Cherwell

ASB is the partnership’s top priority and this is recognised in its structure and delivery. Cherwell District Council works very closely with a dedicated ASB officer and a seconded police officer, with access to information and intelligence from Police and Council data. Both officers use the Police data bases and recording

processes to ensure a seamless delivery of service in partnership.

The Government believes the current ASB toolkit is too unwieldy and is now proposing a radical streamlining of the toolkit.

This is what it says:

“We want to move away from having a tool for every different problem to ensuring that the police and partners have faster, more flexible tools. These, plus more effective sanctions, will help professionals and, where necessary, the courts stop anti-social behaviour earlier, and better protect victims and communities.”

Specifically, the Government is proposing to:

- repeal the ASBO and other court orders for anti-social individuals, and replace them with two new tools that bring together restrictions on future behaviour and support to address underlying problems – a Criminal Behaviour Order that can be attached to a criminal conviction, and a Crime Prevention Injunction that can quickly stop anti-social behaviour before it escalates
- ensure there are powerful incentives on perpetrators to stop behaving antisocially – for example, by making breach of the new orders grounds for eviction from social housing
- bring together many of the existing tools for dealing with place-specific anti-social behaviour, from persistent litter or noisy neighbours, to street drinking and crack houses, into a Community Protection Order
- bring together existing police dispersal powers into a single police power to direct people away from an area for anti-social behaviour
- make the informal and out-of-court tools for dealing with anti-social behaviour more rehabilitative and restorative; and introduce a Community Trigger that gives victims and communities the right to require agencies to deal with persistent anti-social behaviour.

# Section 2

Projects that tackle concerns that affect communities

This section illustrates the structures in place within the district and how they impact on those that live work and visit the district.

It goes on to describe the services available and the successes in each of the three strands of a crime, the place, the victim and the offender.

## Partnership structure in Cherwell

CSCP regards itself as being at the leading edge of partnership working. The partnership piloted the Deter Young Offender programme; was the first to bring Joint Agency Tasking and Coordinating (JATAC) to the County as well as Community TV. CSCP reports to the County Community Safety Partnership and to the Local Strategic Partnership.

Below CSCP sits Joint Agency Tasking and Co ordinating dealing with those issues which are happening now. In addition, the Local Area Policing Board, brings together the partnership, the Thames Valley Police Authority (TVPA) and TVP to deliver Neighbourhood Management.

## Crime in Cherwell

Crime in the district has fallen consistently over the last few years. Examples of the success the police and the partnership have had in reducing crime are:

- in 2003 there were 2,317 serious acquisitive crime offences recorded. In 2011 it had reduced by 65% to 807
- in 2004 there were 1,015 violence against the person offences recorded, by 2011 it had fallen by 29% to 722.

Compared to this time last year:

- burglary down by 18%
- serious acquisitive crime down 21%
- all crime down 8%
- violence against the person down 21%.

## Projects that tackle concerns that affect communities

### The place

CSCP relies on the County-wide Strategic Intelligence Assessment, to give it the look over the horizon to see what is coming that may impact on the lives of its residents and visitors. In addition to this CSCP shares intelligence and information amongst its partners.

In late 2010 the partnership re-assessed its position and, following consultation through Council and partnership surveys, set priorities for the coming years.

Priorities for 2011/12 are:

- anti social behaviour
- crime
- young people
- domestic violence
- reduce alcohol related assault.

In addition to the above, the partnership recognises that there are overarching priorities that run through all of these themes they are:

- fear of crime
- communications.



## Achievements to date

### CCTV

Cherwell District Council and Thames Valley Police invested in new technology, transforming the control room to being one of the most advanced in the country. The scheme has 50 cameras in the three major settlements. The operators use the cameras to detect and deter crime and improve public safety. The scheme has proved extremely important in detecting crime by identifying offenders whom may not have been caught by traditional witness identification.

### Cherwell Neighbourhood Management (NHM)

Successful implementation of Cherwell Neighbourhood Management, including setting up Neighbourhood Action Groups, recruiting and deploying Neighbourhood Support Officers (NSOs), Police Community Support Officers (PCSOs) and problem-solving training for all Neighbourhood Action Group members.

### Nightsafe

A partnership initiative between Police, Council and Licensed Premises to reduce violence and promote safe sensible drinking. Although the Council's Nightsafe officer post has been reduced from full to part time, the promotion of the Nightsafe objectives continues through the pub watch groups supported by the Council. The Kidlington and Bicester groups are now well established and have been promoted during 2010/11 attracting new members in the urban centres. In addition premises in the villages surrounding both Bicester and Kidlington have been encouraged to join.

A Banbury Rural South Pub Watch has also now been established and is fully operational

### Cleaner Greener Cherwell

Cleaner Greener Cherwell has resulted in street wardens, neighbourhood teams and community payback working in partnership with the Council's environmental services department to improve the environment. The use of Fixed Penalty Notices for litter offences (enforced by environmental



teams and now assisted by street wardens) has had a well-publicised and significant impact on cleanliness in the district.

### Operation Juggernaut

Operation Juggernaut is a police blitz operation run at peak crime times throughout the year. These operations have significantly reduced the amount of crime. Cherwell has one of the lowest crime rates in the county and in the force area.

### Safe and Confident Neighbourhoods:

During 2010-11 CSCP took part in a pilot project called Safe and Confident Neighbourhoods. Its aim was to improve public confidence in the way the police and local authorities tackle crime and anti-social behaviour. A new approach was taken to understanding our communities and their preferences in being communicated with. This resulted in Neighbourhood Action Groups helping their communities more effectively, by using the communication methods those communities prefer.

### Cherwell Crime Partnership

Cherwell Crime Partnership works with retailers, businesses, licensees, TVP, CDC, Town and Parish Councils to deter and prevent ASB across the District. The scheme retained the Safer Business Award ( distinction) and an award for 'Community Safety' in 2010. It's successes include a 29% reduction in shoplifting in Bicester in its first year, reductions in theft from the person down 40%, and serious violent crime down 72% in Banbury in the 24 months between 2009 and 2011. Visit [www.cherwellsafe.org.uk](http://www.cherwellsafe.org.uk).

### Community TV

Twelve TV screens have been installed in prominent venues. They pass on safe and healthy information from all of the partners on a daily basis.

## Community Intelligence Hub

Over the last three years the partnership, through Cherwell DC liaising with TVP commissioned an IT development company to create a business intelligence tool. This “Hub” has the ability to analyse and map any data input from another computer source. This is especially relevant now, with crime mapping and the partnership is working closely with TVP to provide partially interactive crime mapping to the district.

## JATAC Deter Young Offenders

A panel meets fortnightly to discuss crime and ASB. Part of this group’s remit is to manage potential young offenders who come to the knowledge of the police or courts. This is the first of its type in the county and possibly the country. It has so far reduced crime committed by this sample group by 70%

## Anti-Social Behaviour Team

Partnership working between the ASB team, police and registered social landlords (RSLs) has been tested, with three significant groups of cases being progressed to formal action in the courts. The focus of two of these actions has been around the use of injunctive powers to deal with persistent offenders, while the third centred on the use of closure powers in a case involving the sale of ‘class A’ drugs from RSL premises.

Preventative operations have been carried out, most notably the Youth Tasking Action Group (YTAG) operations at Kidlington. This series of patrols was designed to engage and divert young people who may be responsible for anti social behaviour.

## Victim-Led Anti Social Behaviour Project

A new cutting-edge process to be rolled out between the partners aimed at reducing the likelihood of those at risk being missed by the relevant authorities. The procedure should ensure that cases are tracked efficiently and effectively.

Neighbourhoods are the key building blocks for the Big Society; they are where people engage and where frontline services are delivered.

In response to concerns raised by the public and the business community, a Dispersal Order was put in place covering the centre of Kidlington. The order was introduced in October 2010 and will be reviewed in February 2011.

During 2010/11 the teams ASB co-ordinator retired and, in October 2010, a new post holder took over. The opportunity was taken to refocus the role from a practitioner to an advisory and enabling role.

This means that more cases can be identified and resolved. This approach produces greater resilience and spreads knowledge and expertise of the team. This change of operational direction has coincided with the introduction of the Thames Valley Police’s Victim led anti-social behaviour procedure. The result has been more police officers becoming activity involved in resolving ASB cases, supported and advised by the ASB coordinator and the Council’s ASB case worker.

## Brighter Futures

“One of my main beliefs is that we need to do more to help the young people and children of Banbury to improve their life chances and achieve their ambitions. To my mind, this is the key to breaking the cycle of deprivation and addressing the health inequalities that we are experiencing.”

Councillor Colin Clarke, Banbury Town Mayor and Cherwell District Council Portfolio Holder for Brighter Futures in Banbury

This project aims to create “brighter futures for Banbury people”, to tackle the evidenced deprivation and inequality. The project aims to break the cycle of deprivation and health inequality, but the route to a brighter future will be different for each individual. To be successful this project will need to move individuals forward, some of whom may have complex, inter-woven needs.

For individuals to realise their full potential the basic ingredients need to be right: a decent home and physical surroundings, secure income, good health and well-being, a feeling of safety and a connection or belonging to where they live.

Objectives for 2010 were:

- reduce levels of crime and disorder in the target areas
- offer support for families with members at risk of offending or who were adversely affecting their communities
- develop a programme to improve the sense of community and belonging in the target areas.

Objectives for 2011 are:

- co-ordination of activities for Young People
- community engagement activities
- maintain reduction of crime and disorder.

The partnership is committed to supporting this project as it directly correlates to the priorities of reducing Crime, ASB, Domestic Abuse incorporating Violence against the person and deterring young people from crime.

Further information on Brighter futures can be obtained from the Councils web site.

## Projects that support or prevent individuals from becoming a victim of crime or anti-social behaviour

### The victim

#### Achievements to date:

##### Young people's safety

- Bicester Bus Project  
A joint project with OCC where youth workers interact with young people in crime hotspots to engage positively in social education covering subjects such as ASB, crime, safe sex and drug avoidance
- Community TV and the Oxford and Cherwell Valley College (OCVC) Project. Working with students of OCVC as part of their course work, CSCP developed a number of short videos on community safety messages which are now being aired publicly on the community TV network

- DVD with North Oxon Academy funded by CSCP: A police led project where students created a short public safety information film about drink and drugs linked to rape for community TV
- Housing Projects and JATAC  
Working with CDC housing department and social landlords to reduce the amount of homelessness and reduce offending amongst tenants, promoting good neighbourhoods
- ASB at Tasking Group, Joint Agencies Tasking and Operations Groups. The three partnership engagements allow partners to develop and agree joint tactical solutions to anti social behaviour and monitor resolution of each case. The hierarchy of the meeting group allows cases to be progressed at both operational and strategic levels and for cases to be referred upwards and downwards as the risk assessment dictates
- JATAC and the Operations Groups are effectively dynamic problem solving groups whilst Tasking Group (TCG) takes a strategic overview considering performance and emerging trends in crime and anti social behaviour.

#### ASB reporting strategy

The introduction of the victim led ASB procedure in October 2010 was designed to ensure that vulnerable victims of ASB were identified at the earliest possible opportunity. To date, CDC ASB team (incorporating a TVP officer) have identified and effectively dealt with two high risk cases and four medium risk cases.

This approach, together with the analysis of frequent callers to partners' ASB and nuisance services, is leading to a more targeted responsive service delivery, with most resources being directed where they are needed.

All repeat ASB callers identified at the start of the project have had their cases reviewed and resolution plans put in place where appropriate.

#### ASB, ABCs and ASBOs etc.

The Government has indicated that it intends to overhaul the powers available to practitioners, removing those that are seen to duplicate statutes that already exist. The Home Office intends to

consult on these proposals during spring 2011 and the ASB team will ensure that they take part in that process. This exercise will allow an early understanding of Government's thinking on its proposals for a new 'ASB Toolkit' and use of the consultation response to influence emerging policy.

The Home Office has also indicated that it wishes to reinforce the powers available to RSLs to secure evictions of their tenants found guilty of ASB offences.

Meanwhile, the ASB team and its partners will continue to use the powers offered by current legislation to put in place formal interventions where early interventions have not been successful or offending behaviour warrants such actions.

In the twelve months to Dec 2010 the team have entered into 22 acceptable behaviour contracts and have been partners in securing seven ASB injunctions and five lesser civil court sanctions. These are undertakings to the court by offenders not to do certain things. The team has received 1,233 service requests in relation to alleged nuisances, such as noise and accumulations of waste.

37 abatement notices under the environmental protection act 1990 have been issued and one warrant to seize noise making equipment has been executed.

### **Domestic and sexual abuse**

Domestic and sexual abuse has been a priority for the partnership. Work on domestic abuse has been going on for some time with the originators of the domestic abuse help advisors known as the champions scheme coming from Cherwell. This resulted in a network of hundreds of domestic abuse champions across the county. The Independent Domestic Violence Advisor service provides support for high-risk victims. It complements the work of the Oxfordshire Domestic Abuse service, which provides a helpline and outreach support for victims. Domestic violence courts were introduced in 2009, resulting in victims receiving special measures to support them through their time in court.

Cherwell continues to support victims through its domestic abuse action group linked into its housing department's homelessness strategy.

### **Hate crime**

In 2009 legislation expanded the definition of discrimination to include race, gender and sexuality. In response the partnership has been involved in developing MANTRA, a third party reporting and referral system that can respond rapidly to incidents of hate crime using the most suitable support organisation.

### **Vulnerable adults**

The partnership contributes to the support of vulnerable adults through its work with the County Council in "no cold calling" zones and nominated neighbour schemes, reducing victims of distraction burglary and rogue traders.

### **Physical security improvements**

In relation to burglary, domestic abuse, robbery and other incidents where the victim's property needs additional security, the partnership runs a target hardening scheme. For the last five years, victims of these offences have been offered a house survey and a financial contribution to install additional security. In areas of high burglary, landlords have been offered financial assistance to secure their properties whether an offence has been committed or not.

## **Projects that prevent or enforce against those at risk of offending**

## **The Offender**

### **Achievements to date:**

#### **Burglary, car crime and robbery**

Cherwell residents still regard the prevention of burglary, car crime, robbery, violence and anti-social behaviour as high priorities. This is called acquisitive crime. As of January 2011 acquisitive crime was down 30% in the district on last year. In response to public demand the partnership runs regular policing operations such as Operation Juggernaut that target known perpetrators, patrol crime hotspots and events or venues where crime is likely to occur.

## ASB team

ASB still remains the priority for neighbourhoods in the desire to lead peaceful lives. Cherwell's ASB and nuisance teams lead the way in tackling anti-social behaviour. They have an impressive track record and national reputation in dealing with this type of anti-social behaviour by using the most appropriate methods. The team was the first in the country to implement a drink banning order and drug house closures.

Recent headline cases involving partnership working to resolve anti social behaviour have identified areas where communications with partner agencies, other partners and the wider public can be improved. The ASB team is committed to learn from these experiences and put in place means to overcome identified shortcomings.

This, associated with the ambition that all partners will adopt the victim-led risk assessment procedure, is aimed at driving forward an improvement in the quality of service offered to the community.

## Drug dealing

Drug dealing and its effects have been a concern for some Neighbourhood Action Groups. The ASB team will continue to exploit every opportunity to use available powers of closure when the use and sale of Class A drugs adversely affects the community. Running in parallel is the power to close premises giving rise to intolerable nuisance. Consideration will be given to these powers where activity involving selling lesser classes of drugs has a similar impact.

With regard to treatment our partners the Drugs and Alcohol Action Team (DAAT) have the following objectives in their 2011-12 strategy which CSCP supports

- to develop an up to date communication strategy by working with partners to ensure that drug advice, information and education continues to be disseminated
- ensure our drug and alcohol information and literature is widely accessible across the county
- work with partners to ensure that schools have a range of educational packages available to them
- continue to work with community safety teams to gain knowledge of local findings and local recreational drug use

- continue to work with the licensing team to have access to local licensed premises to promote campaigns across the county

## Managing offenders

Integrated offender management was introduced two years ago. It brought together the police, probation and Cherwell DC in close monitoring of persistent offenders and in projects with targeted under 18s who are the persistent offenders of the future. This scheme is called the Deter Young Offenders and has produced a 70% reduction in criminal activity in the first cohort.



Cherwell continues to support positive activities for young people by:

- developing the Positive Activities For Young People web page and search engine ([www.activitiesoxfordshire.info](http://www.activitiesoxfordshire.info)) and the Cherwell District Council micro site ([www.cherwell.gov.uk/cherwellyouth](http://www.cherwell.gov.uk/cherwellyouth)) to act as the essential guide for Cherwell young peoples activities
- delivering the Youth Activator initiative in parks and Multi Use Games Areas and supporting voluntary youth clubs to engage young people and sign post them to positive activities using alternative sports
- setting up the Banbury Youth partnership in January 2011 to address the issues surrounding the "Brighter Futures" cycle of deprivation issues for Bretch Hill and Grimsbury
- delivering the "holiday hub" activity programme for 5 -16year olds from summer 2011
- helping voluntary youth clubs in delivering positive activities and expanding opportunities.

# Section 3

Projects that focus on issues that affect whole communities or neighbourhoods

This section sets out how the partnership will deal with each of the three strands of a crime: the place, the victim and the offender over the coming year.

## Projects that focus on issues that affect whole communities or neighbourhoods

### The place

#### In 2011-12 CSCP will:

- continue Operation Juggernaut
- continue to implement its NightSafe scheme, working closely with partners to respond to licensing changes in the Police Reform and Social Justice Bill
- complete the set up of the Banbury Rural North Pub Watch
- undertake a review of CCTV in response to budget reductions and opportunities within the Bicester re development, ensuring that the scheme maintains its effectiveness
- roll-out the Safe and Confident Communities Project to all parts of the districts and ensure that minimum standards are implemented
- continue JATAC, a successful ground breaking approach to joined up response in reducing offending in young people
- reshape the delivery of its street warden service, giving it greater focus on tackling environmental, public space and anti-social behaviour. This will include making the service responsible for environmental visual audits and neighbourhood walkabouts, fines, preliminary investigations and referrals into environmental issues and an evidence-gathering resource in neighbourhood disputes
- continue street surgeries
- enforce residents parking policy
- establish a communications approach to addressing perceptions around fear of crime and ASB
- publicise crime statistics and success stories
- target our efforts in a more coordinated way, and at what the public and available intelligence tells us are the priorities
- improve the visibility of street wardens (and the police)
- introduce the Victim led Anti Social Behaviour procedure to its RSLs and other partners
- using existing software, develop an information recording and case management system for anti social behaviour cases graded 'standard'
- expand the use of Community Intelligence Hub in delivering business intelligence to our services and explore delivering community crime information to the public
- carry out real time customer satisfaction surveys of customers using the ASB teams, using the information collected to improve service delivery
- set up procedures necessary to use the fixed penalty notice powers available to councils under the Noise Act 1996.



**We will gauge our success by monitoring:**

- reduction of Serious Acquisitive Crime (SAC) by 5% against last year
- reduction of the level of violent assault by 12% against last year
- the levels of satisfaction with the cleanliness of our district
- the levels of satisfaction with the way we deal with crime, anti-social behaviour and nuisance
- the incidence of repeat callers contacting partners regarding nuisance and anti social behaviour
- the value of confiscation orders.



**Projects that support or prevent individuals from becoming a victim of crime or anti-social behaviour**

**The victim**

**In 2011-12 CSCP will:**

- continue to support the Domestic Abuse (DA) strategy through the County action group
- support the implementation of the Government's plan to address Violence Against Women and Girls
- develop a local response to sexual abuse using the introduction of a Thames Valley Sexual Abuse Referral Centre
- implement the MANTRA hate crime reporting system
- provide additional support, guidance and advice to victims of distraction burglary and rogue traders
- through JATAC, CDC housing and ASB departments, continue to provide support to people with mental health issues who are at risk of anti-social behaviour enforcement
- roll out the victim led risk assessment approach to partner agencies
- respond to the Governments consultation in relation to the proposed new 'ASB Toolkit
- work to reduce the need for repeat calls to the ASB and nuisance services.

**We will gauge our success by:**

- increasing the detection rate for violence against the person to 42%
- increasing the detection rate for SAC to 15%
- increasing the number of confiscation orders by 5%
- monitoring the number of domestic abuse assaults
- monitoring the number of assaults on women
- supporting MANTRA by inputting reports received about hate crime and responding
- monitoring distraction burglary
- monitoring the number of repeat calls and repeat callers
- monitoring the number of agencies using the victim led risk assessment procedure.

## Projects that prevent or enforce against those at risk of offending

### The offender

#### In 2011-12 CSCP will:

- implement a new partnership web-based case management system to improve our approach to tackling anti-social behaviour
- support a risk driven approach to managing the ASB case load and more effectively manage expectations for the nuisance case load
- continue to support and administer JATAC and the Deter Young Offenders project
- work with other partners to develop a suitable youth provision within the district
- support positive activities for young people in the district, diverting them away from crime.

#### We will gauge our success by:

- reducing SAC by 5% against what was reported in April 2011
- reducing Violence against the person by 12% against what was reported in April 2011
- improving detection for SAC to 15%
- improving detection for Violence against the person to 42%.

### Support activities

To be able to judge priority areas of work, which interventions to implement and how to fund, cost and evaluate the projects the partnership draws upon a number of support functions

#### Data and research

Data and research enables us to quickly understand emerging trends in crime alongside the assessment of daily and weekly variations. For example, our Nightsafe scheme was set-up using the evidence provided through analysis. It was then extended into our rural areas.

#### Finance and performance

The partnership relies heavily on external grants that require effective and efficient management of public money. This is tied to the performance outputs of projects and higher level outcomes in terms of crime and anti-social behaviour reduction targets.

#### Communications

Communications are targeted at specific communities. For example, after the courts have granted an Anti-Social Behaviour Order we produce details of the conditions of the order and deliver it to the area affected by the order so communities are aware of it (unless the person is under 18).

We will introduce a 'name and shame offenders' policy and use the media to bring this to public attention. In the development of CIH the partnership is exploring delivery of crime information to the public in partnership with TVP



# Conclusion

Projects that focus on issues that affect whole communities or neighbourhoods

## Conclusion

The Government's approach to fighting crime involves a radical shift in power from Whitehall to local communities. The police and partners will be given far greater freedom to do their jobs and use their discretion. The community will have more power to hold the police and Community Safety Partnerships to account. Success will be judged by the public on the simple fact of whether crime has fallen.

This will put the public in charge, making the police directly accountable to their communities through the election of Police and Crime Commissioners and mandatory local beat meetings. From May 2012, Police and Crime Commissioners will have real powers to make a difference – setting force budgets and the police and crime plan. Public cooperation, not just passive consent. In Cherwell the partnership will actively engage with the Oxfordshire Safer Communities Partnership to secure a place in the Commissioners Panel.

Partnership working is not an end in itself. The role of CSCP is to make sure that offenders are properly targeted, that victims are supported effectively, local public spaces are safe, and that local operations on the ground are working together with neighbourhood policing teams. In Cherwell the partnership will continue to support the integrated offender management project, Deter Young Offender programme and support of Neighbourhood Management through the Local Area Policing Board.

The Partnership is committed to securing funds and joint resourcing wherever possible. The partnership is also committed to directing what funds and resources are available to the priorities the community tells us are the most important. The Partnership has secured funding from the County Council for the coming year with a possible three years funding thereafter subject to review. This funding is allocated to the priorities by the funding panel. The partnership agrees the funding at the beginning of each financial year.

The Partnership looks forward to delivering the ambitious objectives set out in this plan. It also embraces the concept of the "Big Society" working with volunteers and community groups doing more for less delivering community aspirations.

## Glossary

**ASBO** Anti Social Behaviour Order possibly to be scrapped by Government

**ASB toolkit** Anti Social Behaviour Tool Kit in process of being re written

**Cherwell District Council (CDC)**

**Cherwell Local Police Area (Cherwell LPA)** Area commanded by a police Superintendent Co terminus with Cherwell District Council

**Cherwell Safer Communities Partnership (CSCP)**

Multi agency partnership dealing with crime and anti social behaviour

**Community Intelligence Hub (CIH)**

**Community TV** 12 TV screens in various locations in District showing public safety information

**Deter Young Offender (DYO)** Multi agency management programme for potential young offenders

**Joint Agency Tasking and Coordinating (JATAC)**

Multi agency meeting to deal with operational crime and anti social behaviour issues

**Local Area Policing Board (LAPB)** Group comprising of police authority, local police and community to ensure delivery of policing plan

**MANTRA** Oxfordshire Multi-Agency Network Tackling Racially Aggravated Harassment. Multi agency network reporting tool for all aspects of discrimination including hate crime

**Neighbourhood Management (NHM)** Police led initiative working with neighbourhoods to tackle the issues that matter most to their communities

**Nightsafe** A partnership initiative between Police, Council and Licensed Premises to reduce violence and promote safe sensible drinking

**Oxfordshire County Council (OCC)**

**Oxfordshire Primary Care Trust (PCT)**

**Oxfordshire Probation**

**Thames Valley Police Authority (TVPA)** An elected body that oversees the delivery of policing in the Thames Valley

**Thames Valley Police (TVP)**

**Serious Acquisitive Crime (SAC)** A term for all crimes involving theft from the person, burglary, theft of motor vehicles and theft from motor vehicles

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# Cherwell

DISTRICT COUNCIL  
NORTH OXFORDSHIRE

 **THAMES VALLEY  
POLICE**



**OXFORDSHIRE  
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SOCIAL & COMMUNITY SERVICES

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如欲索取以另一語文印製或另一格式製作的資料，請與我們聯絡。01295 227001

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# Community Safety Plan 2011-14



# INTRODUCTION



## THE OXFORD SAFER COMMUNITIES PARTNERSHIP

**The Oxford Safer Communities Partnership (OSCP) is responsible for producing and delivering plans to tackle Oxford's community safety priorities.** The partnership includes the Oxford Local Police Area, Oxford City Council, Oxfordshire County Council, Thames Valley Police Authority, Thames Valley Probation Service, Oxfordshire Primary Care Trust, Oxfordshire Drug and Alcohol Action Team, Oxfordshire Fire and Rescue Service, Brookes University, the University of Oxford and BMW.

This Community Safety Plan is divided into three project categories that together help to keep Oxford a safe place. These are:

- Projects that tackle communities concerns;
- Projects that support victims or prevent a person from becoming a victim of crime or anti-social behaviour;
- Projects that tackle those who commit, or are at risk of committing, crime and anti-social behaviour.

Within each section you will find an overview of the main partnership projects, a table of activities the partnership will undertake in 2011-12 and how we will measure our achievements. The final section in the plan provides a brief overview of how we manage our finances and information in support of our activities.

The work of OSCP has had a significant impact upon crime and disorder in Oxford since its inception in 1998. For example between 1998/99 and 2009/10 there were:

- 71% fewer domestic burglaries;
- 80% fewer car crimes;
- 6% fewer violent crimes;
- 12% fewer robberies.

In addition our annual Talkback Citizen's Panel Survey tells us that in 2008, 38% of respondents were satisfied that the Police and local councils were dealing with crime and antisocial behaviour issues in their area; by 2010 this had risen to 50%.

I hope you find this plan informative and that it re-assures you that OSCP is doing all it can to continue to keep Oxford a safe and vibrant city for all to enjoy.

A handwritten signature in black ink, appearing to read 'Tim Sadler'.

Tim Sadler

Director of City Services, Oxford City Council

Chair of the Oxford Safer Communities Partnership

## ACHIEVEMENTS

### Nightsafe

NightSafe tackles alcohol-related disorder in the city centre and East Oxford during the evening. The project involves a specific policing operation each weekend that includes extra police officers on patrol, drug dog operations and other pro-active policing activities. Partner officer liaise closely with licensees, target repeat offenders and run awareness campaigns on the risk and consequences of alcohol misuse. A crucial part of our multi-agency approach to licensing has been the development and use of the city centre and East Oxford Special Saturation Policy that restricts the number of new licensed premises or those wishing to increase their capacity or extend opening hours.

In March 2010 the Home Secretary visited the JR11 Emergency Department to see how data on alcohol-related injuries was used by NightSafe to reduce disorder. The scheme was identified as national good practice.

In September 2010 NightSafe supported the introduction of Street Pastors in the city centre. They provide support and help to vulnerable people in Oxford city's late-night entertainment areas. NightSafe also works closely with the Homophobic Awareness Liaison Team (HALT) to combat hate crime in the city centre.

### CCTV

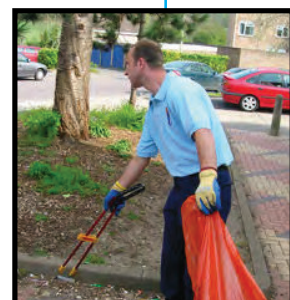
Public space CCTV schemes operate in Oxford City centre, Rose Hill, Blackbird Leys, Barton, Wood Farm and Cowley Road. The monitoring suite is located in St. Aldates Police Station and operates under a national Code of Practice. In addition the suite monitors Oxford City Council tower block cameras.

### Oxford Neighbourhood Policing Programme

OSCP successfully implemented the Oxford Neighbourhood Policing Programme across the city in its 22 neighbourhoods. This involved the creation of 12 Neighbourhood Action Groups, recruitment and deployment of Neighbourhood Police Officers and Police Community Support Officers and problem-solving training for all Neighbourhood Action Group members.

### Community Response Team

Previously known as the Street Warden Service, the team has been operating in the city since 2004, providing high visibility patrols, community support and reassurance. The team are an integral part of the Neighbourhood Policing Programme and actively support the Cleaner, Greener Oxford campaign. In 2010 the service began a restructure to strengthen its role in tackling anti-social behaviour by working with agencies on prevention, early intervention and enforcement activities to ensure Oxford remains a clean and safe city.



# SUPPORTING OUR COMMUNITIES

## Cleaner Greener Oxford campaign

Oxford City Council's Cleaner, Greener Oxford campaign, in partnership with the Oxford Mail, delivers neighbourhood-based activities to clean up the environment. The use of Fixed Penalty Notices for litter offences combined with an education and early warnings has had a well publicised and significant impact on cleanliness within the city. In a poll of 40,000 readers for the Conde Nast Readers Travel awards 2010, Oxford was voted the cleanest city in the United Kingdom and the second overall favourite city in the poll, second only to Edinburgh.

## Operation Buzzard

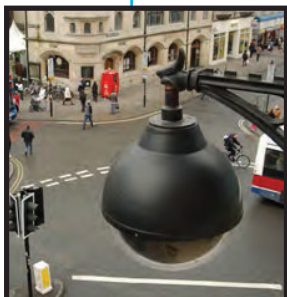
Operation Buzzard is the multi-agency policing operation to combat robbery. It took place between June and September 2010 and resulted in a 31% reduction in offences, compared to the same period in 2009. The police worked closely with language schools, Oxford City Council and local businesses during the operation.

## Safe and Confident Neighbourhoods:

During 2010-11, OSCP took part in a pilot project to improve public confidence in the way the police and local authorities tackle crime and anti-social behaviour. The Safe and Confident Neighbourhoods project uses MOSAIC data to get a better understanding of local communities and their preferred methods of communication. This improves partners' ability to understand the community safety concerns within neighbourhoods and keep local people informed of progress.

### In 2011-12 OSCP will:

- Implement Operation Buzzard to target seasonal spikes in robbery.
- Roll-out our NightSafe approach to all areas of the city and work closely with partners to respond to licensing changes in the Police Reform and Social Justice Bill.
- Undertake a review of CCTV in response to budget reductions, ensuring that the scheme maintains its effectiveness.
- Roll-out the Safe and Confident Communities Project to all parts of the city and ensure that minimum standards are implemented.
- Continue the roll-out of the Cleaner, Greener Oxford campaign, focusing on concerns relevant to each neighbourhood.
- Reshape the delivery of our Street Warden service to give it a greater focus on tackling anti-social behaviour that affects our environment and public spaces. This will include making the service responsible for environmental visual audits, neighbourhood walkabouts, fines and reports of environmental offences.



## SUPPORTING OUR COMMUNITIES

### We will gauge our success by monitoring:

- Our target of reducing burglary of people's homes, car crime and robbery by 5%.
- Our target of reducing levels of violent crime by 12%.
- The levels of satisfaction with the cleanliness of our city.
- Our target of 50% of the public satisfied with the way we deal with crime and anti-social behaviour.



# SUPPORTING VICTIMS OF CRIME AND ANTI-SOCIAL BEHAVIOUR



## ACHIEVEMENTS

### Student safety

Each year Oxford welcomes over 31,000 students into the city. The large number of foreign language schools sees this figure swell even further. Students become an important part of our communities; a valuable asset to the city both economically and socially. However, a large transient population brings its own community safety concerns that the partnership must respond to and in 2010 OSCP developed a student community safety plan. This involved working closely with Oxford Brookes University, the University of Oxford, and language schools.

A key aspect of the plan was improving the way the partnership communicates crime reduction messages with students. As a result, 1800 students have signed up for Community Messaging, an e-mail alert system that supplies messages relevant to students and the areas they live in. Numerous crime reduction talks have taken place across University and college residences and personal safety advice has been posted on YouTube, Twitter and other social networking sites.

### Sex working and kerb crawling

OSCP identified the need to review its response to sex working in Oxford by protecting some of the most vulnerable in society. Our approach focuses on offering sex workers a pathway to change through support delivered by local voluntary sector and public service organisations. Support is coordinated through the Sex Workers Intervention Panel. Enforcement options include tackling kerb crawling in order to protect the communities where sex workers operate.

### Child exploitation and human trafficking

During 2010-11, two emerging issues came to the attention of the partnership; child sexual exploitation and human trafficking. These atrocious crimes, although not high in volume, have a devastating impact on the victim. The partnership will develop a local plan so we are able to effectively respond to victims of these crimes and protect those who are at risk of becoming a victim.

### Domestic abuse

Domestic abuse has been a priority for the partnership for some time and has resulted in a network of hundreds of front line domestic abuse Champions across the county.

Support for victims, female and male, can be accessed through the Oxfordshire Domestic Abuse Service helpline where referrals can be made to outreach workers, support groups, refuge and Independent Domestic Violence Advisors (IDVAs) who support those victims who are at high risk of serious harm.

Specialist Domestic Violence Courts were introduced in 2008, with almost 70 per cent of cases brought to court ending in successful prosecutions. Targeted

# SUPPORTING VICTIMS OF CRIME AND ANTI-SOCIAL BEHAVIOUR

work has also been developed with minority groups, for example the lesbian, gay, bisexual and transgender community and a West African community, to improve response for those who are affected by domestic abuse. The partnership also co-delivered a national Stalking and Harassment conference to raise awareness of the complexities and the most effective way to support victims and investigate this type of crime.

## Sexual violence

During 2010-11 the Partnership became involved in the development of a Sexual Assault Referral Centre (SARC) for the Thames Valley. The SARC will provide an enhanced service for all victims, female and male, of serious sexual assault, irrespective of whether they wish to report to the Police. They will receive specifically designed support, medical expertise and assistance if they choose to go through the Criminal Justice System to ensure their needs are met during this traumatic time. Work is ongoing to prevent sexual violence by informing the public and students of what consent is, and is not.

## Honour-based violence

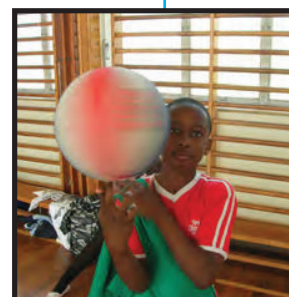
Following a series of local conferences to raise awareness about honour-based violence and forced marriage, the partnership has developed multi-agency training to enable professionals to respond effectively and support victims of honour-based violence. This training is being rolled out across the county. A small fund has been established to provide crisis assistance for those who have no recourse to public funds. Outreach workers and Independent Domestic Violence Advisors are able to offer specialist support.

## Hate crime

Hate crime has been a partnership priority for many years. In 2009 legislation expanded the definition of discrimination to include race, gender, sexuality, faith and disability. In response, the partnership has been involved in the development of MANTRA, a third party reporting and referral system that will help to encourage greater reporting. Reports will result in fast action from all partners to support the victim and tackle the perpetrators.

### In 2011-12 OSCP will:

- Continue to work with higher education establishments to reduce the risk to students of becoming a victim of crime and become part of the communities they live in.
- Roll-out a new approach to prostitution that balances the support needs of sex workers with the needs of the wider community and enforces against kerb crawlers.



# SUPPORTING VICTIMS OF CRIME AND ANTI-SOCIAL BEHAVIOUR

- Develop sexual exploitation and human trafficking action plans to ensure we have a robust and sensitive response to these issues. Work closely with our voluntary sector partners who are at the frontline of supporting these victims.
- Undertake training for front line practitioners in areas of domestic abuse and sexual exploitation.
- Deliver multi-agency awareness programmes for practitioners so they are able to recognise and respond effectively to cases of honour-based violence.
- Support the implementation of the government's plan to address the Call to End Violence against Women and Girls.
- Develop a local response to sexual abuse using the opportunities presented by the introduction of a Thames Valley Sexual Abuse Referral Centre.
- Implement the MANTRA hate crime reporting system across Oxford.
- Provide additional support, guidance and advice to victims of distraction burglary and rogue traders.
- Provide support to people with mental health issues who are at risk of anti-social behaviour enforcement.

## **We will gauge our success by monitoring:**

- The number of professionals receiving sexual exploitation and human trafficking awareness training
- The number of frontline practitioners receiving Honour-based violence training.
- Our local response to the recommendations of the national Violence Against Women and Girls action plan.
- The reporting levels of the MANTRA hate crime reporting system.



## ACHIEVEMENTS

### Burglary, car crime and robbery reductions

Through our Talkback Citizen's Panel Survey, Oxford residents told us that domestic burglary, car crime, robbery, violence and anti-social behaviour are all high priorities for the city. In response to this the partnership runs regular policing operations including Operation Backlash that target our known perpetrators. These types of operations, alongside our work to prevent these crimes from happening, has helped to achieve a sustained reduction in burglary and car crime. In 2009-10 these offences were at a 30 year low.



### CANAcT

Oxford City Council's Crime and Nuisance Action Team (CANAcT) are responsible for tackling anti-social behaviour in Oxford. The team have an impressive track record and national reputation for dealing with anti-social behaviour by using a balance of prevention, intervention and enforcement. The team is made up of specialist Case Managers, a Police Officer, and a Family Support Coordinator. The team works closely with the Elmore Anti-social Behaviour Team who support the most chaotic and vulnerable in society to make positive life changes.

### Drug dealing

Drug dealing and its effects are a concern for many of the city's Neighbourhood Action Groups. OSCP has developed and applied its Drug House Protocol to close premises being used by people who use Class A drugs. Agencies work closely together to ensure that support services are available to those affected. The Drug and Alcohol Action Team have developed a suite of treatment services for young people and adults that is graded as one of the top five in the country. Users and those at risk can access the necessary treatment and support within suitable timescales and related issues such as a Women's Service have been factored in.

### Managing offenders

Integrated Offender Management was introduced two years ago, which brought together the Probation Substance Misuse Team, the Drug Intervention Project and the Prolific and Priority Offenders team into one unit. This new approach ensured that prolific offenders, those who tested positive for Class A drugs in police custody and those under Probation supervision with a Class A drug addiction, are all dealt with seamlessly and receive the necessary targeted support. This approach was built upon the partnership's highly successful IRIS (Intensive Recidivist Intervention Scheme) prolific offender project.

### Family Intervention

The Partnership helped set up the Family Intervention Project that supports the families in Oxfordshire where they are displaying multiple negative behaviours.

# REDUCE OFFENDING

They maybe at risk of offending or eviction, or a parent in prison. The project's funds end in 2011 but the approach is to be implemented to continue this work within partner agencies.

## Positive Futures for young people

Oxford City Council's Positive Futures Programme is a range of activities for young people at risk of offending or living in areas of deprivation in Oxford. The programme provides activities for over 1500 young people during the summer and Easter holiday periods. Specific provision includes a knife crime project, sports-based activities for referred young people and a project aimed at young people over 16 who are not in employment, education or training.

## Serious youth violence

In 2010 OSCP recognised the need to respond to serious youth violence. Several high profile cases involving knives occurred in quick succession and analysis identified the signs of gang-related activity. A number of projects took place to educate young people of the consequences of knife crime and Oxford became a Tackling Knife Crime Action Plan area. In 2011-12 this status will be removed, along with the funding that goes with it, although the issues have become more prevalent. The partnership will need to develop its response using its own resources in order to tackle this trend towards more serious violence.

### In 2011-12 OSCP will:

- Run undercover and high-visibility policing operations to tackle the peaks in priority crime offending.
- Implement a new partnership web-based Anti-social Behaviour Case Management System.
- Put into operation a four staged anti-social behaviour intervention and enforcement warning system to challenge unacceptable behaviour before it escalates.
- Develop our partnership approach to tackling drug dealing and misuse by improving our partner contribution to the police's Operation Falcon.
- Develop a project that provides support to young people in custody after their first arrest.
- Extend our Positive Futures Programme to provide more services in the face of financial constraints.
- Introduce a diversionary activities project that assists young people during the transition period between primary and secondary school.
- Develop and implement a serious violence action plan to tackle gang and knife crime.



### We will gauge our success by monitoring:

- The achievement of performance standards for the timeliness of investigating cases of anti-social behaviour.
- The number of cases closed after three and six months because a resolution has been reached.
- Our target of 65% of people not committing another act of anti-social behaviour after receiving their first intervention.
- Our target of 1000 young people attending our Positive Futures Programme.



To determine what our priority areas of work are, what interventions are needed and how to fund, cost and evaluate projects the Partnership relies upon a number of business support functions.

## Data and research

Data and research enables us to quickly understand longterm or emerging trends in crime, and the immediate assessment of daily and weekly variations. For example, our NightSafe scheme was set-up using evidence from the analysis of violent crime in the city and extended into East Oxford after an evaluation and review period. The monthly NightSafe operational meetings use data analysis of crime, hospital presentations and ambulance responses to identify locations that need more immediate policing activity.

We also use partnership data to evaluate our activities and assess whether our resources are spent in an effective way. For example, our target hardening scheme provides additional security for victims of burglary and domestic violence show significant cost savings through crime prevention, and our Positive Futures Programme is adjusted to ensure we are providing the best quality and value for money activities for our most vulnerable young people.

## Strategic Intelligence Assessment

This assessment is a legal requirement on partnerships to use performance data, intelligence assessments, community questionnaires and interviews with over fifty experts from a wide range of specialisms, to identify existing and forthcoming priorities for the partnership.

## Finance and performance

OSCP has relied heavily upon external grants from the Home Office and Department for Communities and Local Government, in addition to the significant amount of financial support, in both cash and human resources, that OSCP partners contribute. Management of funds are tied to the assessment of project outputs to ensure that the partnership are spending the funds efficiently. Performance outcomes are discussed at each partnership quarterly meeting and corrective action undertaken where performance is outside tolerance levels.

## Communications

The partnership spends a small amount of money on effective communications, such as those targeted at specific communities. For example, after the courts have granted an Anti-Social Behaviour Order we produce a leaflet detailing the conditions of the order and deliver it to the area of the city affected by the order. This allows local communities to report breaches and be kept informed of the actions we have taken to protect them.



Produced by OSCP  
c/o Oxford City Council, St Aldates Chambers, Oxford, OX1 1DS

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Version 1



# WEST OXFORDSHIRE COMMUNITY SAFETY PARTNERSHIP COMMUNITY SAFETY PLAN 2011-12



# WEST OXFORDSHIRE COMMUNITY SAFETY PARTNERSHIP ROLLING PLAN



## Introduction

The West Oxfordshire Community Safety Partnership was established following the introduction of the Crime and Disorder Act 1998. The Act placed a legal obligation on responsible authorities as identified in the Act, to formulate and implement a strategy in their local authority area to reduce crime, disorder and substance misuse.

In West Oxfordshire the responsible authorities include: Thames Valley Police, Thames Valley Police Authority, NHS Oxfordshire, West Oxfordshire District Council, Oxfordshire County Council, Oxfordshire County Council Fire and Rescue Service, and the Thames Valley Probation Service.



The role of the partnership is to be an effective vehicle for tackling crime, anti-social behaviour, substance misuse, reoffending and behaviour adversely affecting the local environment. Its strength is that by working together it can achieve far more and with fewer resources, than each agency working in isolation.

Proposed changes in legislation and the Government's commitment<sup>1</sup> to free up community safety partnerships from unnecessary bureaucracy provides a real opportunity to deliver services in a more integrated way.

This strategy aims to address the issues identified in the Oxfordshire Strategic Intelligence Assessment (SIA) of Community Safety which was produced in August 2010. The SIA contains local intelligence and the Government's new priorities for Community Safety. It provides evidence which support the priorities in the strategy which will be reviewed annually.

The strategy is divided into three categories which when given equal focus which aims to ensure West Oxfordshire remains a safe place to live, work and visit:

- Community Focus – Initiatives that affect whole communities/neighbourhoods where we live, work and visit.
- Focus on the Individual- Initiatives that support or prevent individuals from becoming a victim of crime or anti-social behaviour.
- Focus on the Perpetrator – Initiatives that prevent or enforce against offenders or those 'at risk' of offending.

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<sup>1</sup> <http://www.homeoffice.gov.uk/publications/about-us/corporate-publications/business-plan-2011-15/business-plan?view=Binary>

The aims of the partnership for 2011-12 are outlined below:

- **Neighbourhood Priorities**

To respond and deal effectively with neighbourhood concerns which currently include, anti-social behaviour, environmental crime, including litter and graffiti, speeding and parking.

- **Serious Acquisitive Crime**

To support Thames Valley Police in the reduction of acquisitive crime across the district.

- **Vulnerable Communities**

To support vulnerable victims of crime and decrease the levels of crime associated with vulnerable communities including domestic violence, young people, prolific and priority offenders, substance misuse, migrant communities and ethnic minorities.

- **Even Leaner and Fitter**

Working within the changing public landscape and the big society to respond to the challenges facing partnerships to be as effective and productive as possible in the coming year whilst undertaking its core responsibilities to reduce crime, disorder, substance misuse and prevent reoffending.



## COMMUNITY FOCUS- INITIATIVES THAT AFFECT WHOLE COMMUNITIES/ NEIGHBOURHOODS WHERE WE LIVE, WORK OR VISIT.

### Achievements during the last three years

- **CCTV**

The implementation of a new CCTV scheme for Carterton town centre as well as the expansion of the existing CCTV network for Witney with new cameras at Marriott's Walk Shopping Centre, Corn Street and the junction of Bridge Street and Mill Street.

- **Neighbourhood Policing**

Successful completion of the roll out of neighbourhood policing across the district. Establishment of five Neighbourhood Action Groups (NAG's) chaired by local residents, supported by specialist Neighbourhood Officers and Police Community Support Officers. NAGs are proactive problem solving groups who work in cooperation with local agencies to tackle community safety priorities highlighted by the local community.

- **Nightsafe Relaunch**

The Nightsafe scheme originally launched in 2005 was relaunched in 2009. Its aim is for the Police and Licensing Authority to work with local premises licence holders to promote responsible drinking, create a safe night time economy, provide public reassurance through high visibility policing and reduce violent crime resulting from alcohol misuse.

- **Launch of the Neighbourhood Wardens Service by West Oxfordshire District Council**

Wardens are fully trained to issue on and off street parking contraventions alongside fixed penalty notices for environmental crime such as littering and dog fouling.

- **Safe and Confident Project**

Participation in the Safe and Confident Project which used a new communication and engagement approach to deliver crime and disorder messages across the county. Evaluation of new techniques like Facebook and YouTube has shown, 83.1% of responders are now likely or very likely to help identify crimes and 73.2% of responders are now likely or very likely to trust that the police and council will deal with the crimes reported.

- **Outcomes**

The outcomes from these achievements include:

- In 2010/11 theft of and from motor vehicles has been reduced by 16.7% and 8.9% respectively.
- In 2010/11 All crime in West Oxfordshire was reduced by 14%.



## COMMUNITY FOCUS- INITIATIVES THAT AFFECT WHOLE COMMUNITIES/ NEIGHBOURHOODS WHERE WE LIVE, WORK OR VISIT.

- In 2010/11 violent crime in West Oxfordshire was reduced by 23% and reported criminal damage by over 20%.
- Between 2009/11 levels of fly tipping have been reduced by 14%.

### Community Focus Plan



#### In 2011-12 West Oxfordshire Community Safety Partnership will :

- Explore the Big Society concept to ensure it is encompassed in the district's approach to neighbourhood policing/management and all the work of the partnership
- Undertake a review of the public CCTV scheme to ensure value for money and effective level of service
- Robustly support all the district's Pub Watch schemes and enhance the Nightsafe package to licensed premises.
- Coordinate with the Safe and Confident Project team to ensure all appropriate agencies in West Oxfordshire are briefed on the new communications and engagement App to facilitate its rollout across the district
- Support the multi agency plan following the expansion of Carterton and RAF Brize Norton of managing the potential associated crime and disorder risks.
- To work with the Drug and Alcohol Action Team (DAAT) and the responsible authorities under the Licensing Act 2003 to ensure county drug and alcohol campaigns access local licensed premises.
- Continue to support Neighbourhood Action Groups and work with Neighbourhood Police Teams and other agencies to tackle local priorities.

#### We will monitor our success by :

- Monitoring the effectiveness of CCTV in reducing crime and disorder
- Maintaining a low level of repeat offenders (not below 10%) on the town centre disorder scheme and monitoring the number of Pub Watch bans
- Sampling the public on their perceived safety of living in West Oxfordshire
- Maintain the West Oxfordshire position within the top quartile of all crime per 1,000 population within the Thames Valley.

## FOCUS ON THE INDIVIDUAL-INITIATIVES THAT SUPPORT OR PREVENT INDIVIDUALS FROM BECOMING A VICTIM OF CRIME OR ANTISOCIAL BEHAVIOUR



### Achievements to date

- **Security improvements for vulnerable elderly residents**

A scheme was introduced to offer vulnerable or elderly victims a free fitted door lock/chain after receiving crime reduction advice. Particularly vulnerable victims of distraction burglary were also offered free installation of memo cams on their front doors.

- **Anti-Social Behaviour (ASB)**

The Partnership has funded a number of police operations either in anti-social behaviour hotspots or at peak times such as Halloween and Fireworks night. In addition, the Partnership has published its minimum standards in relation to anti-social behaviour for the general public and in 2010 Thames Valley Police introduced its risk assessment process for all victims of ASB.

- **Operation Jugular**

Due to the geography of the district and the relative affluence of many of its residents, cross border acquisitive crime is an ongoing issue for West Oxfordshire. Operation Jugular, a joint initiative between the Police and the Partnership, was successful in raising the profile of acquisitive crime and crime prevention ideas for the individual. A staged theft from a vehicle was undertaken to attract media attention along with a crime reduction street fair incorporating crime prevention technology ie CCTV cameras, Selecta DNA- property marking, neighbourhood watch information, and a trap car exhibition.

- **Hate Crime**

The Partnership has been working closely with MANTRA a multi agency initiative to introduce third party reporting and referral system for hate crimes.

- **Domestic Violence**

In West Oxfordshire domestic violence is a priority, launching and maintaining its successful sanctuary scheme in the last three years. The Partnership contributes at a county level to the Domestic Violence Champions scheme, the Independent Domestic Violence Advisory Service and the Domestic Violence Court in Oxford.

- **Outcomes**

The following outcomes have been achieved:

- In 2010/11 ASB in West Oxfordshire was reduced by 21% and reported criminal damage by over 20%.
- The number of high risk repeat incidents of domestic violence has been reduced to 20% since 2009.

## FOCUS ON THE INDIVIDUAL-INITIATIVES THAT SUPPORT OR PREVENT INDIVIDUALS FROM BECOMING A VICTIM OF CRIME OR ANTISOCIAL BEHAVIOUR

### Focus on the Individual Plan

In 2011-12 West Oxfordshire Community Safety Partnership will :

- Incorporate the outcomes of the National Antisocial Behaviour Strategy into our local protocols. Work towards a consistent approach to ASB across all our partner agencies.
- Support the rollout of the MANTRA hate crime reporting system across West Oxfordshire.
- Continue to focus on the reduction of serious acquisitive crime and support victims.
- Incorporate the National Violence against Women and Girls Strategy into our local protocols.
- Work with the DAAT to ensure local schools have a range of educational packages available to them.
- Continue to support the work of the Reducing The Risk charity and the partnership funded domestic abuse outreach worker locally.

We will monitor our success by :

- Reducing serious acquisitive crime by 5% (TVP target).
- Measuring the number of domestic abuse victims compared with 2010/11.
- Improve satisfaction levels for victims of domestic burglary, violence and vehicle crime above those achieved in 2010/11 and the TVP target.
- Continue to monitor and intervene to deal with anti social behaviour.



## FOCUS ON THE PERPETRATOR - INITIATIVES THAT PREVENT OR ENFORCE AGAINST OFFENDERS OR THOSE AT RISK OF OFFENDING

### Achievements to date

- The Partnership funded the expansion of SKATE

The young persons detached outreach project run by Base 33 (a local charity) expanded to include Carterton as well as Witney. Vulnerable young people are diverted and supported to seek help for a variety of issues including drugs, alcohol, housing, employment and sexual health.

- Young Persons Consultation

A successful consultation day was held for young people from all the district's secondary schools supported by our local MP David Cameron who opened the event. It gave them an insight into the various local community safety and crime and disorder issues and allowed them the opportunity to tell the Partnership what they thought we should focus our resources on.

- Family Intervention Project

The district was successful in its bid to become part of the Youth Offending Service Family Intervention Project, which supports vulnerable families where one of the parents has been or is in custody and the family is at risk of being made homeless through anti-social behaviour. The project supports all the family members with an intensive schedule of support for all their needs.

- Launch of Youth Management Action Group (YMAG)

The YMAG is a local initiative to coordinate the resources of the Police, Partnership, Youth Offending Service, Base 33 and Housing Services around the most vulnerable youths in the district. Meeting on a weekly basis the initiative tracks the progress of a list of the most vulnerable and coordinates the support being offered.

- Substance Misuse Services

Since 2009 SMART CJS (Criminal Justice Service) provide drug and alcohol counselling services locally in Witney and also in a mobile bus visiting the more rural areas of the district. In addition there has been an increased focus on preventing drug usage in licensed premises through drugs swabbing and a more coordinated approach by partners to hot spots through Operation Falcon. Oxfordshire has one of the most effective drug treatment services in the country.

### Outcomes

The following outcomes have been achieved:

- In 2010/11 the service engaged with more than 1300 young people.



## FOCUS ON THE PERPETRATOR - INITIATIVES THAT PREVENT OR ENFORCE AGAINST OFFENDERS OR THOSE AT RISK OF OFFENDING

- In 2010 there were 1835 people in effective treatment.
- 112 students attended the Young Peoples' Have Your Say Day.
- 37 young people at high risk of offending have received intervention



### Focus on the Perpetrator Plan

In 2011-12 West Oxfordshire Community Safety Partnership will :

- Build on the Partnership's contribution to the Operation Falcon Project, developing a sophisticated framework to support communities following drugs warrants/arrests.
- Work more closely with the Probation Service and Youth Offending Service and look for opportunities support each other by working in partnership.
- To work with the DAAT to implement an up to date communication strategy to ensure that drug advice, information and education continues to be maintained and disseminated.
- To work with the DAAT to gain local drugs intelligence.
- Implement Operation Justice to target prolific offenders.
- Implement ANPR system to tackle travelling criminals.

### We will monitor our success by:

- Maintaining the number of young people in YMAG and their outcomes against 2010/11 figures.
- Maintaining the number of people in effective treatment (DAAT).
- Maintaining the number of people prosecuted as a result of Operation Jackle.
- Implement a scheme to review domestic homicides.

Section 17 of the Crime and Disorder Act 1998 places a duty on all responsible authorities to include the prevention of crime and disorder in all core functions.

In addition to this core premise under the 1998 Act, there is a co-located team of Thames Valley Police staff and District Council employees based at the district council offices.

This team works at both an operational and strategic level and includes anti-social behaviour, crime reduction, communications and neighbourhood watch and youth crime resources. This team also represents the partnership on local neighbourhood action groups and liaises with neighbourhood police teams.

Partnership working with responsible authorities and other agencies is an integral part of the team's daily work and they could not work effectively without it.

### Performance

Performance of the Partnership will be monitored quarterly at the Community Safety Partnership Meeting. This Plan will be reviewed in a year's time and revised for 2012-13.

The District Council Economic and Social Scrutiny Committee has the responsibility of scrutinizing Community Safety Partnership activity and will receive an annual report.

The Partnership will review its structure, membership, and governance framework during the next year to ensure it is fit for purpose.

The following organisations are members of the Community Safety Partnership in West Oxfordshire:

- West Oxfordshire District Council
- Thames Valley Police
- Oxfordshire County Council
- Oxfordshire Fire & Rescue Service
- NHS Oxfordshire
- Thames Valley Probation Service
- Thames Valley Police Authority
- Witney Town Council
- Carterton Town Council
- Chipping Norton Town Council



- All five Neighbourhood Action Groups
- Crimestoppers
- Cottsway Housing

West Oxfordshire Community Safety Partnership  
[www.saferwestoxon.co.uk](http://www.saferwestoxon.co.uk)  
Version 1.0  
May 2011  
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Division(s): N/A
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## COUNTY COUNCIL – 1 NOVEMBER 2011

### REPORT OF THE CABINET

#### ***Cabinet Member: Deputy Leader***

#### **1. Oxfordshire Concessionary Fares Scheme - Application And Pass Issuing**

*(Cabinet, 20 September 2011)*

Cabinet considered options for operating and managing the scheme from April 2012 including the approach to the application process for and issuing of Concessionary Travel passes for residents who qualify on age or disability grounds following the end of the current agency agreement with District and City Councils.

Cabinet agreed that an appropriate procurement process be undertaken to provide a system for managing Concessionary Travel Pass applications and the production and issuing of the travel passes; delegated authority to the Deputy Director Customer Services with the Deputy Leader, to agree any details of Concessionary Fares Scheme Application & Pass Issuing processes during 2012/13; agreed funding to manage the Scheme, how any efficiency savings were to be used and that a number of selected libraries and Oxfordshire County Council building receptions be equipped to provide a face-to-face service.

#### **2. Establishment Review**

*(Cabinet, 20 September 2011)*

Cabinet noted a report that gave an update on activity since the implementation of the Establishment Review and associated Recruitment Approval process on 1 August 2005. Details of the agreed establishment figure at 30 June 2011 in terms of Full Time Equivalents was provided, together with the detailed staffing position at 30 June 2011. The report also contained information on grant funded posts and those vacancies which are being covered by agency staff and at what cost.

#### **3. Corporate Plan Performance And Risk Management Report For The First Quarter 2011**

*(Cabinet, 20 September 2011)*

Cabinet noted a report that set out the progress the Council has made toward the Corporate Plan priorities for the period between April to June 2011.

### ***Cabinet Member: Adult Services***

#### **4. Outcome of Consultation on Outsourcing of Independent Living Services for People with a Learning Disability**

*(Cabinet, 18 October 2011)*

Cabinet considered a report that set out the outcome of recent consultation on major changes to the delivery of services to people with learning disability. Efficiency savings of £500k in 2011/12 rising to £1m in 2012/13 were approved by Council in the Business Strategy for 2011/15. These efficiencies were to be achieved by management restructuring and outsourcing Supported Living and Daytime Support services. Around 285 staff are employed on a gross budget of £7.8m.

An extensive consultation programme was undertaken from July to September 2011. The report described the main findings from that consultation programme. Key issues raised were the importance of continuity and retention of trained staff, quality monitoring and staff conditions of service. Some interest had been expressed in developing Social Enterprise models of service delivery. The potential next steps in terms of procurement and future timetable were outlined.

Cabinet noted the outcome of consultation and agreed to the outsourcing of Independent Living Services by April 2013.

### ***Cabinet Member: Finance & Property***

#### **5. Financial Monitoring**

*(Cabinet, 20 September 2011)*

Cabinet considered two reports that covered the period to the end of August 2011 for both revenue and capital budgets and which focussed on significant issues and risks around the delivery of the Directorate Business Strategies which were agreed as part of the Service and Resource Planning Process for 2011/12 – 2015/16. The reports included projections for revenue, reserves and balances as at the end of July and August 2011 respectively and a capital monitoring and programme update. The October report contained information on fees and charges.

In September Cabinet noted the report, approved virement requests and Supplementary Estimate requests to allocate the Performance Reward Grant and approved the changes to the Capital Programme.

In October Cabinet approved virements, the proposed fees and charges for the Oxfordshire History Centre, changes to the Capital Programme and agreed the updated Capital Programme and bad debt write off.

**6. Business Strategy And Service & Resource Planning Report For 2012/13 - 2016/17**

*(Cabinet, 20 September 2011)*

Cabinet considered a report that gave background and context to the service and resource planning process for 2012/13 – 2016/17. Cabinet noted the report, adopted the Summary of the Corporate Plan Proposals to inform preparation of the Corporate Plan; and approved the Service and Resource Planning Process for 2012/13.

**7. Local Government Resource Review - Response**

*(Cabinet, 18 October 2011)*

Cabinet agreed a detailed response to government consultation about the Local Government Resource Review which will substantially replace the current Formula grant system with a system based on relocating business rates with a planned start in 2013/14.

**8. Property & Facilities Management – Scope of Contract – Food with Thought/Quest Cleaning Services Strategy Paper**

*(Cabinet, 18 October 2011)*

Cabinet considered a report informing the decision on the inclusion of the cleaning and catering services provided by Quest Cleaning Services (QCS) and Food with Thought (FwT) within the scope of the proposed integrated Property & Facilities external services contract. The contract will provide a Total Facilities Management service including the delivery of hard and soft FM services, as well as professional and construction services.

Cabinet agreed to include the current catering and cleaning services provided by Food with Thought and QCS within the scope of the Property and Facilities Contract.

***Cabinet Member: Growth and Infrastructure***

**9. National Planning Policy Framework - Response**

*(Cabinet 18 October 2011)*

Cabinet confirmed the response to the Government's Draft National Planning Policy Framework which set out the Government's economic, environmental and social planning policies for England and provided a framework for local plans, reflecting community needs and priorities.

**Cabinet Member: Police & Policy Co-ordination**

**10. Saxon Centre – Big Society Fund/Asset Transfer**

*(Cabinet, 20 September 2011)*

Cabinet considered a report on a second bid to the Big Society Fund for the asset transfer of the Saxon Centre and upheld the decision to sell the Saxon Centre to the Oxford Boxing Academy; and encouraged One-eighty to work with the community centre in Northway and reconsider its application to the Big Society Fund in a future round of bidding.

**11. Big Society Fund – Allocation of Wave 2 Funding**

*(Cabinet, 18 October 2011)*

Cabinet considered bids to the Big Society Fund from the second wave of applications and agreed which bids to award funding and where necessary whether to agree applications for asset transfer. Cabinet also agreed to a request from Wood Farm Youth Centre to amend the use of their Big Society grant.

**Cabinet Member: Safer & Stronger Communities**

**12. Fire Control Room 999 Call Receipt And Mobilising Options Appraisal**

*(Cabinet, 20 September 2011)*

Cabinet considered a report setting out proposals for future arrangements following the cancellation of the government project to regionalise Fire and Rescue Service call receipt, mobilising and incident management arrangements. Cabinet endorsed the progression of the collaborative scoping study and creation of the Strategic Outline Business Case being undertaken by Oxfordshire, Buckinghamshire and Royal Berkshire FRSs; approved Oxfordshire requirements as benchmarks against which future options would be assessed; approved options included within the options appraisal; and required the Chief Fire Officer to instigate appropriate actions for asset management and capital strategy as necessary and that he report back to the Cabinet Member on a regular basis.

**KEITH R MITCHELL CBE**

Leader of the Council

October 2011